Planning and Rights of Way Panel (WEST)

Tuesday, 9th December, 2014 at 6.00 pm

PLEASE NOTE TIME OF MEETING

Conference Room 3 and 4 - Civic Centre

This meeting is open to the public

Members

Councillor Lewzey (Chair) Councillor Lloyd (Vice-Chair) Councillor Claisse Councillor L Harris Councillor Mintoff

Contacts

Democratic Support Officer Pat Wood Tel: 023 8083 2302 Email: <u>pat.wood@southampton.gov.uk</u>

Planning and Development Manager Simon Rowberry Tel: 023 8083 2044 Email: <u>simon.rowberry@southampton.gov.uk</u>

PUBLIC INFORMATION

Role of the Planning and Rights of Way Panel

The Panel deals with various planning and rights of way functions. It determines planning applications and is consulted on proposals for the draft development plan.

Public Representations: - At the discretion of the Chair, members of the public may address the meeting about any report on the agenda for the meeting in which they have a relevant interest. Members of the public in attendance at the meeting are advised of the process to be followed.

Southampton City Council's Priorities

- Jobs for local people
- Prevention and early intervention
- Protecting vulnerable people
- Affordable housing
- Services for all
- City pride
- A sustainable Council

Smoking policy – The Council operates a no-smoking policy in all civic buildings

Mobile Telephones: - Please switch your mobile telephones to silent whilst in the meeting

Use of Social Media:- If, in the Chair's opinion, a person filming or recording a meeting or taking photographs is interrupting proceedings or causing a disturbance, under the Council's Standing Orders the person can be ordered to stop their activity, or to leave the meeting.

Fire Procedure – In the event of a fire or other emergency a continuous alarm will sound and you will be advised by Council officers what action to take.

Access – Access is available for disabled people. Please contact the Democratic Support Officer who will help to make any necessary arrangements.

Planning and Rights of Way - EAST			
2014	2015		
8 July 2014	13 January 2015		
5 August	10 February		
2 September	10 March		
30 September	7 April		
28 October	5 May		
25 November			

Dates of Meetings: Municipal Year 2014/15	

Planning and Rights of Way - WEST			
2014	2015		
24 June 2014	27 January 2015		
22 July	24 February		
19 August	24 March		
16 September	21 April		
Wednesday 15 October			
11 November			
9 December			

CONDUCT OF MEETING

Terms of Reference

The terms of reference of the Planning and Rights of Way Panel are contained in Part 3 (Schedule 2) of the Council's Constitution

Rules of Procedure

The meeting is governed by the Council Procedure Rules as set out in Part 4 of the Constitution.

Business to be discussed

Only those items listed on the attached agenda may be considered at this meeting.

Quorum

The minimum number of appointed Members required to be in attendance to hold the meeting is 3.

DISCLOSURE OF INTERESTS

Members are required to disclose, in accordance with the Members' Code of Conduct, **both** the existence **and** nature of any "Disclosable Pecuniary Interest" or "Other Interest" they may have in relation to matters for consideration on this Agenda.

DISCLOSABLE PECUNIARY INTERESTS

A Member must regard himself or herself as having a Disclosable Pecuniary Interest in any matter that they or their spouse, partner, a person they are living with as husband or wife, or a person with whom they are living as if they were a civil partner in relation to:

(i) Any employment, office, trade, profession or vocation carried on for profit or gain.(ii) Sponsorship:

Any payment or provision of any other financial benefit (other than from Southampton City Council) made or provided within the relevant period in respect of any expense incurred by you in carrying out duties as a member, or towards your election expenses. This includes any payment or financial benefit from a trade union within the meaning of the Trade Union and Labour Relations (Consolidation) Act 1992.

(iii) Any contract which is made between you / your spouse etc (or a body in which the you / your spouse etc has a beneficial interest) and Southampton City Council under which goods or services are to be provided or works are to be executed, and which has not been fully discharged.

(iv) Any beneficial interest in land which is within the area of Southampton.

(v) Any license (held alone or jointly with others) to occupy land in the area of Southampton for a month or longer.

(vi) Any tenancy where (to your knowledge) the landlord is Southampton City Council and the tenant is a body in which you / your spouse etc has a beneficial interests.

(vii) Any beneficial interest in securities of a body where that body (to your knowledge) has a place of business or land in the area of Southampton, and either:

- a) the total nominal value of the securities exceeds £25,000 or one hundredth of the total issued share capital of that body, or
- b) if the share capital of that body is of more than one class, the total nominal value of the shares of any one class in which you / your spouse etc has a beneficial interest that exceeds one hundredth of the total issued share capital of that class.

Other Interests

A Member must regard himself or herself as having an, 'Other Interest' in any membership of, or occupation of a position of general control or management in:

Any body to which they have been appointed or nominated by Southampton City Council

Any public authority or body exercising functions of a public nature

Any body directed to charitable purposes

Any body whose principal purpose includes the influence of public opinion or policy

Principles of Decision Making

All decisions of the Council will be made in accordance with the following principles:-

- proportionality (i.e. the action must be proportionate to the desired outcome);
- due consultation and the taking of professional advice from officers;
- respect for human rights;
- a presumption in favour of openness, accountability and transparency;
- setting out what options have been considered;
- setting out reasons for the decision; and
- clarity of aims and desired outcomes.

In exercising discretion, the decision maker must:

- understand the law that regulates the decision making power and gives effect to it. The decision-maker must direct itself properly in law;
- take into account all relevant matters (those matters which the law requires the authority as a matter of legal obligation to take into account);
- leave out of account irrelevant considerations;
- act for a proper purpose, exercising its powers for the public good;
- not reach a decision which no authority acting reasonably could reach, (also known as the "rationality" or "taking leave of your senses" principle);
- comply with the rule that local government finance is to be conducted on an annual basis. Save to the extent authorised by Parliament, 'live now, pay later' and forward funding are unlawful; and
- act with procedural propriety in accordance with the rules of fairness.

AGENDA

Agendas and papers are available via the Council's Website

1 APOLOGIES AND CHANGES IN PANEL MEMBERSHIP (IF ANY)

To note any changes in membership of the Panel made in accordance with Council Procedure Rule 4.3.

2 DISCLOSURE OF PERSONAL AND PECUNIARY INTERESTS

In accordance with the Localism Act 2011, and the Council's Code of Conduct, Members to disclose any personal or pecuniary interests in any matter included on the agenda for this meeting.

NOTE: Members are reminded that, where applicable, they must complete the appropriate form recording details of any such interests and hand it to the Democratic Support Officer.

3 STATEMENT FROM THE CHAIR

4 <u>MINUTES OF THE PREVIOUS MEETING (INCLUDING MATTERS ARISING)</u> (Pages 1 - 6)

To approve and sign as a correct record the Minutes of the meeting held on 11 November 2014 and to deal with any matters arising, attached.

CONSIDERATION OF PLANNING APPLICATIONS

5 <u>248 PRIORY ROAD 14/01558/OUT</u> (Pages 11 - 40)

Report of the Planning and Development Manager recommending **delegated authority** be granted in respect of an application for a proposed development at the above address, attached.

6 <u>92 THIRLMERE ROAD SO16 9FN 14/01515/FUL</u> (Pages 41 - 54)

Report of the Planning and Development Manager recommending **delegated authority** be granted in respect of an application for a proposed development at the above address, attached.

Monday, 1 December 2014 HEAD OF LEGAL AND DEMOCRATIC SERVICES

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PLANNING AND RIGHTS OF WAY PANEL (WEST) MINUTES OF THE MEETING HELD ON 11 NOVEMBER 2014

Present: Councillors Lewzey (Chair), Lloyd (Vice-Chair), Claisse (Except Minute 27), L Harris and Mintoff

23. MINUTES OF THE PREVIOUS MEETING (INCLUDING MATTERS ARISING)

<u>RESOLVED</u> that the Minutes of the Meeting held on 15 October 2014 be approved and signed as a correct record.

24. REMOVAL OF 3 TREES AT SKI SLOPE, SOUTHAMPTON SPORTS CENTRE

The Panel considered the report of the Head of Regulatory and City Services, recommending the removal of three trees at the above site address.

RESOLVED

- (i) That 2 x oak and 1 x birch be removed from the sides of the Alpine Snowsports Centre middle slope (as shown on the plan); and
- (ii) To replace three trees on a two-for-one ratio of a size no smaller than 20cm-25cm girth at 1m above ground level and of species and location to be agreed with the Council Tree Officer in consultation with the Friends of Southampton Sports Centre.

25. 27 KING EDWARD AVENUE, SO16 4DN 14/01531/FUL

The Panel considered the report of the Planning and Development Manager recommending conditional approval in respect of an application for a proposed development at the above address.

Change of use from a Dwelling House (Class C3) to a 5-Bed House in Multiple Occupation (HMO - Class C4).

Mr S White, Mr A White (Applicants), Mrs White (local resident/supporting), Ms Murphy (local resident/objecting), Councillors Galton and Denness (Ward Councillors/objecting) were present and with the consent of the Chair, addressed the meeting.

The presenting officer reported that the final sentence in Condition 3 should be deleted and should therefore read as follows:

The "dual C3 (dwelling house) and/or C4 (House in multiple occupation) use" hereby permitted shall, under Class E, Part 3, Schedule 2 of the Town and County Planning (General Permitted Development) Order 1995, be for a limited period of 10 years only from the date of this Decision Notice. That dwelling shall remain as the prevailing use at that time as hereby agreed in writing by the Local Planning Authority.

Reason

In order to provide greater flexibility to the development and to clarify the lawful use hereby permitted and the specific criteria relating to this use.

<u>RESOLVED</u> that this item be deferred to allow additional information to be provided in the form of further parking surveys carried out during school term time, to include a daytime survey.

RECORDED VOTE to defer the application:-

FOR:Councillors Lewzey, Lloyd and MintoffAGAINST:Councillors Claisse and Harris

26. 8 NORFOLK ROAD, SO15 5AS 14/01618/FUL

The Panel considered the report of the Planning and Development Manager recommending delegated authority be granted in respect of an application for a proposed development at the above address.

Conversion of dwelling to 2 x three bedroom flats.

Mr Pooks (local resident/objecting) and Councillors Moulton and Parnell (Ward Councillors/objecting) were present and with the consent of the Chair, addressed the meeting.

The presenting officer reported that he had received an objection from Councillor Shields, Ward Councillor regarding parking issues in the area.

RESOLVED to refuse planning permission for the reason set out below.

Reason for Refusal

Impact on residential amenity

The proposed conversion to form two flats would represent an over-intensive form of development resulting in an unacceptable increase in parking demand in an area subject to parking stress which would be detrimental to the residential amenities of neighbouring occupiers. This proposal is therefore, contrary to saved policy SDP1(i) of the City of Southampton Local Plan Review.

RECORDED VOTE to refuse planning permission.

FOR: Councillors Claisse, Harris, Lloyd and Mintoff ABSTAINED: Councillor Lewzey

27. 46 CAMBRIDGE ROAD 14/01419/FUL

The Panel considered the report of the Planning and Development Manager recommending conditional approval in respect of an application for a proposed development at the above address.

External alterations including relocation of ground floor entrance door to side.

Mr Vincent (Applicant) was present and with the consent of the Chair, addressed the meeting.

<u>RESOLVED</u> that planning permission be granted subject to the conditions listed in the report.

NOTE: Councillor Claisse declared an interest and withdrew from the meeting for the consideration of this item.

28. 20 LORDSWOOD GARDENS, SO16 6RY 14/01650/FUL

The Panel considered the report of the Planning and Development Manager recommending refusal in respect of an application for a proposed development at the above address.

Mr Whitton (Applicant) was present and with the consent of the Chair, addressed the meeting.

<u>RESOLVED</u> to grant planning permission for the reason listed below.

Reason for granting Planning Permission

The development is acceptable taking into account the policies and proposals of the Development Plan as set out below. The Panel concluded that the development would not be significantly harmful to the character of the area or be sufficiently different from guidance in the Council's Residential Design Guide to warrant refusal of the application. Other material considerations were considered and were not judged to have sufficient weight to justify a refusal of the application, and applicable conditions have been applied in order to satisfy these matters. The scheme is therefore judged to be in accordance with Section 38(6) of the Planning and Compulsory Purchase Act 2004 and planning permission should therefore be granted. In reaching this decision the Local Planning Authority offered a pre-application planning service and has sought to work with the applicant in a positive and proactive manner as required by paragraphs 186-187 of the National Planning Policy Framework (2012).

Policies - SDP1, SDP7 and SDP9 of the City of Southampton Local Plan Review (March 2006) and CS13 of the Local Development Framework Core Strategy Development Plan Document (January 2010) and the Residential Design Guide (September 2006).

New Conditions

01. APPROVAL CONDITION - Full Permission Timing Condition - Physical works

The development works hereby permitted shall begin not later than three years from the date on which this planning permission was granted.

Reason:

To comply with Section 91 of the Town and Country Planning Act 1990 (as amended).

02. APPROVAL CONDITION - Materials to match [Performance Condition]

The materials and finishes to be used for the external walls, windows (including recesses), drainage goods and roof in the construction of the building hereby permitted

shall match in all respects the type, size, colour, texture, form, composition, manufacture and finish of those on the existing building.

Reason:

To enable the Local Planning Authority to control the development in detail in the interest of the visual amenities of the locality and to endeavour to achieve a building of high visual quality and satisfactory visual relationship of the new development to the existing.

03. APPROVAL CONDITION - No other windows or doors other than approved [Performance Condition]

Notwithstanding the provisions of the Town and Country Planning (General Permitted Development) Order 1995 as amended (or any order amending, revoking or re-enacting that Order), no windows, doors or other openings including roof windows or dormer windows other than those expressly authorised by this permission shall be inserted above ground floor level in the southern flank wall of the two-storey extension hereby permitted without the prior written consent of the Local Planning Authority.

Reason:

To protect the amenities of the adjoining residential properties.

04. APPROVAL CONDITION - Window specification limitations [Performance Condition]

Unless the Local Planning Authority agree otherwise in writing and notwithstanding the provisions of the Town and Country Planning General Permitted Development Order 1995 (as amended), or any Order revoking or re-enacting that Order, in relation to the development hereby permitted, the first floor window facing south in the side extension shall be non-opening and fitted with obscure or tinted glass up to a height of 1.7 metres above floor level. The window shall be retained in this manner for the duration of use of the building for residential occupation.

Reason:

To protect the amenity and privacy of the adjoining property.

05. APPROVAL CONDITION - Hours of work for Demolition / Clearance / Construction [Performance Condition]

All works relating to the demolition, clearance and construction of the development hereby granted shall only take place between the hours of; Monday to Friday 08:00 hours to 18:00 hours (8.00am to 6.00pm) Saturdays 09:00 hours to 13:00 hours (9.00am to 1.00pm) And at no time on Sundays and recognised public holidays.

Any works outside the permitted hours shall be confined to the internal preparations of the building without audible noise from outside the building, unless otherwise agreed in writing by the Local Planning Authority.

Reason:

To protect the amenities of the occupiers of existing nearby residential properties.

06. APPROVAL CONDITION - Approved Plans

The development hereby permitted shall be carried out in accordance with the approved plans listed in the schedule attached below, unless otherwise agreed in writing with the Local Planning Authority.

Reason:

For the avoidance of doubt and in the interests of proper planning.

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INDEX OF PLANNING APPLICATIONS FOR DECISION

Planning and Rights of Way Panel (WEST) DATE: 9 December 2014 - 6pm

Conference Rooms 3 and 4, 1st Floor, Civic Centre

Main Agenda Item Number	Officer	Recommendation	PSA	Application Number / Site Address
5	AG	DEL	15	14/01558/OUT
				248 Priory Road
6	JH/AA	DEL	5	14/01515/FUL
				92 Thirlmere Road SO16 9FN

PSA – Public Speaking Allowance (mins); CAP - Approve with Conditions: DEL - Delegate to Officers: PER - Approve without Conditions: REF – Refusal: TCON – Temporary Consent

- SH Stephen Harrison
- RP Richard Plume
- AA Andy Amery
- AL Anna Lee
- AG Andy Gregory
- MP Mat Pidgeon
- SB Stuart Brooks
- LG Laura Grimason
- NP Nathan Pearce
- JF John Fanning
- DN David Nip
- JH Joanne Hall

Southampton City Council - Planning and Rights of Way Panel

Report of Executive Director of Environment

<u>Local Government (Access to Information) Act 1985</u> Index of Documents referred to in the preparation of reports on Planning <u>Applications:</u> <u>Background Papers</u>

1. <u>Documents specifically related to the application</u>

- (a) Application forms, plans, supporting documents, reports and covering letters
- (b) Relevant planning history
- (c) Response to consultation requests
- (d) Representations made by interested parties
- 2. <u>Statutory Plans</u>
 - (a) Hampshire, Portsmouth, Southampton and New Forest National Park Minerals and Waste Core Strategy (Adopted 2007)
 - (b) City of Southampton Local Plan Review (Adopted March 2006) saved policies
 - (c) Local Transport Plan 2006 2011 (June 2006)
 - (d) City of Southampton Local Development Framework Core Strategy (adopted January 2010)
- 3. <u>Statutory Plans in Preparation</u>
 - (a) City of Southampton Local Development Framework City Centre Action Plan City Centre Action Plan Issues & Options Paper (2007)

4. Policies and Briefs published and adopted by Southampton City Council

- (a) Old Town Development Strategy (2004)
- (b) Public Art Strategy
- (c) North South Spine Strategy (2004)
- (d) Southampton City Centre Development Design Guide (2004)
- (e) Streetscape Manual (2005)
- (f) Residential Design Guide (2006)
- (g) Developer Contributions SPD (September 2013)
- (h) Greening the City (Shoreburs; Lordsdale; Weston; Rollesbrook Valley; Bassett Wood and Lordswood Greenways) - 1985-1995.
- (i) Women in the Planned Environment (1994)
- (j) Advertisement Control Brief and Strategy (1991)
- (k) Biodiversity Action Plan (2009)
- (I) Economic Development Strategy (1996)
- (m) Test Lane (1984)
- (n) Itchen Valley Strategy (1993)

- (o) Portswood Residents' Gardens Conservation Area Character Appraisal (1999)
- (p) Land between Aldermoor Road and Worston Road Development Brief Character Appraisal(1997)
- (q) The Bevois Corridor Urban Design Framework (1998)
- (r) Southampton City Centre Urban Design Strategy (2000)
- (s) St Mary's Place Development Brief (2001)
- (t) Ascupart Street Development Brief (2001)
- (u) Woolston Riverside Development Brief (2004)
- (v) West Quay Phase 3 Development Brief (2001)
- (w) Northern Above Bar Development Brief (2002)
- (x) Design Guidance for the Uplands Estate (Highfield) Conservation Area (1993)
- (y) Design Guidance for the Ethelburt Avenue (Bassett Green Estate) Conservation Area (1993)
- (z) Canute Road Conservation Area Character Appraisal (1996)
- (aa) The Avenue Conservation Area Character Appraisal (1997)
- (bb) St James Road Conservation Area Character Appraisal (1996)
- (cc) Banister Park Character Appraisal (1991)*
- (dd) Bassett Avenue Character Appraisal (1982)*
- (ee) Howard Road Character Appraisal (1991) *
- (ff) Lower Freemantle Character Appraisal (1981) *
- (gg) Mid Freemantle Character Appraisal (1982)*
- (hh) Westridge Road Character Appraisal (1989) *
- (ii) Westwood Park Character Appraisal (1981) *
- (jj) Cranbury Place Character Appraisal (1988) *
- (kk) Carlton Crescent Character Appraisal (1988) *
- (II) Old Town Conservation Area Character Appraisal (1974) *
- (mm) Oxford Street Conservation Area Character Appraisal (1982) *
- (nn) Bassett Green Village Character Appraisal (1987)
- (oo) Old Woolston and St Annes Road Character Appraisal (1988)
- (pp) Northam Road Area Improvement Strategy (1987)*
- (qq) Houses in Multiple Occupation (2012)
- (rr) Vyse Lane/ 58 French Street (1990)*
- (ss) Tauntons College Highfield Road Development Guidelines (1993)*
- (tt) Old Woolston Development Control Brief (1974)*
- (uu) City Centre Characterisation Appraisal (2009)
- (vv) Parking standards (2011)

* NB – Policies in these documents superseded by the Residential Design Guide (September 2006, page 10), albeit character appraisal sections still to be had regard to.

- 5. Documents relating to Highways and Traffic
 - (a) Hampshire C.C. Movement and Access in Residential Areas
 - (b) Hampshire C.C. Safety Audit Handbook
 - (c) Southampton C.C. Cycling Plan (June 2000)
 - (d) Southampton C.C. Access for All (March 1995)

- (e) Institute of Highways and Transportation Transport in the Urban Environment
- (f) I.H.T. Traffic Impact Assessment Guidelines
- (g) Freight Transport Association Design for deliveries
- (h) DETR Traffic Advisory Leaflets (various)
- 6. Planning related Government Circulars in most common use
 - (a) Planning Obligations 05/05 (As adjusted by Community Infrastructure Levy Regulations 2010)
 - (b) Environmental Impact Assessment 2/99
 - (c) Planning Controls over Demolition 10/95
 - (d) Planning and Affordable Housing 6/98
 - (e) Prevention of Dereliction through the Planning System 2/98
 - (f) Air Quality and Land Use Planning 10/97
 - (g) Town and Country Planning General Regulations 19/92
- 7. <u>Government Policy Planning Advice</u>
 - (a) National Planning Policy Framework (27.3.2012)
 - (b) National Planning Policy Guidance Suite

8. <u>Other Published Documents</u>

- (a) Planning for Daylight and Sunlight DOE
- (b) Coast and Countryside Conservation Policy HCC
- (c) The influence of trees on house foundations in clay soils BREDK
- (d) Survey and Analysis Landscape and Development HCC
- (e) Root Damage to Trees siting of dwellings and special precautions Practice Note 3 NHDC
- (f) Shopping Policies in South Hampshire HCC
- (g) Buildings at Risk Register SCC (1998)
- (h) Southampton City Safety Audit (1998)
- (i) Urban Capacity Study 2005 2011 (March 2006)
- (j) Strategic Housing Land Availability Assessment (March 2013)
- 9. <u>Other Statutes</u>
 - a) Crime and Disorder Act 1998
 - b) Human Rights Act 1998

Agenda Item 5

Planning, Transport & Sustainability Division Planning and Rights of Way Panel (WEST) – 9 December 2014 Planning Application Report of the Planning and Development Manager

Application address:

248 Priory Road

Proposed development:

Redevelopment of the site. Demolition of existing buildings and construction a 3 bedroom detached house; a pair of 2 bedroom semi-detached houses; and a block of 7 flats (total 10 dwellings) with associated access, parking, gardens, bike and bin stores (Outline application seeking approval for Access, Lavout and Scale)

Application number	14/01558/OUT	Application type	OUT
Case officer	Andrew Gregory	Public speaking time	15 minutes
Last date for determination:	23.12.2014	Ward	Portswood
Reason for Panel Referral:	Request by Ward Member O'Neill and five or more letters of objection have been received	Ward Councillors	Cllr O'Neil Cllr Claisse Cllr Norris

Applicant: Homer and Pardy	Agent: Ken Parke Planning Consultants
Developments	

Recommendation SummaryDelegate to Planning and Development Manager to grant planning permission subject to criteria listed in report	
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Community Infrastructure Levy Liable	Yes
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Reason for granting Permission

The development is acceptable taking into account the policies and proposals of the Development Plan as set out below. Overall the scheme is acceptable and the level of development will not have a harmful impact on the amenities enjoyed by surrounding occupiers or to the character and appearance of the area. A suitable balance has been achieved between securing additional housing, parking, on-site amenity space, landscaping and mitigation against flood risk whilst ensuring that existing residential amenity is protected. Other material considerations have been considered and are not judged to have sufficient weight to justify a refusal of the application, and where applicable conditions have been applied in order to satisfy these matters. The scheme is therefore judged to be in accordance with Section 38(6) of the Planning and Compulsory Purchase Act 2004 and thus planning permission should therefore be granted. In reaching this decision the Local Planning Authority offered a pre-application planning service and has sought to work with the applicant in a positive and proactive manner as required by paragraphs 186-187 of the National Planning Policy Framework (2012).

Policies SDP1, SDP4, SDP5, SDP7, SDP9, H1, H2 and H7 of the City of Southampton Local Plan Review - Adopted March 2006 policies CS4, CS5, CS13, CS15, CS16, CS19, CS20 of the Local Development Framework Core Strategy (January 2010); National Planning Policy Framework (2012)

Appendix attached			
1	Development Plan Policies	2	Planning history ref 14/00337/OUT

Recommendation in Full

1. Delegate to the Planning and Development Manager to grant planning permission subject to the completion of a S.106 Legal Agreement to secure:

i. Financial contributions towards site specific transport contributions for highway improvements in the vicinity of the site in line with Policy SDP4 of the City of Southampton Local Plan Review (March 2006), policies CS18 and CS25 of the adopted LDF Core Strategy (2010) and the adopted SPD relating to Planning Obligations (September 2013);

ii. Provision of affordable housing in accordance with Policies CS15, CS16 & CS25 of the Local Development Framework Core Strategy Development Plan Document - Adopted Version (January 2010) and the adopted SPD relating to Planning Obligations (September 2013).

iii. Submission and implementation of a flood evacuation plan.

iv. Submission of a highway condition survey to ensure any damage to the adjacent highway network attributable to the build process is repaired by the developer.

v. Financial contributions towards Solent Disturbance Mitigation in accordance with policy CS22 of the Core Strategy and the Conservation of Habitats and Species Regulations 2010.

vi. The submission, approval and implementation of a Carbon Management Plan setting out how the carbon neutrality will be achieved and/or how remaining carbon emissions from the development will be mitigated in accordance with policy CS20 of the Core Strategy and the Planning Obligations SPD (September 2013).

vii. The submission and implementation of a waste management plan.

viii. Provision and retention of public access to the waterfront in accordance with policy CLT11 of the City of Southampton Local Plan Review (March 2006)

In the event that the legal agreement is not completed by 23.12.2014 (unless the timeframe is extended by an extension of time agreement) the Planning and Development Manager be authorised to refuse permission on the ground of failure to secure the provisions of the Section 106 Legal Agreement.

2. That the Planning and Development Manager be given delegated powers to add, vary and /or delete relevant parts of the Section 106 agreement and/or conditions as necessary.

1.0 <u>The site and its context</u>

- 1.1 The application site has an area of 0.14 hectares and comprises a long elongated plot which extends from Priory Road to the River Itchen. The site contains a number of commercial workshop buildings (formerly occupied for engineering works). The frontage building is two-storey with an open forecourt to Priory Road. The site has pontoons and a slip way fronting the River. The site is enclosed by a mature hedgerow and close boarded fencing along the northern boundary and a block wall along part of the southern boundary.
- 1.2 The surrounding area is predominantly residential in character and there are established precedents for backland waterfront development. The neighbouring plots to the north have undeveloped rear gardens however the pattern of development to the south contains development closer to the River and the neighbouring development at Cobden Marine contains two detached flatted blocks. There are no parking restrictions within Priory Road.

2.0 <u>Proposal</u>

- 2.1 The application seeks outline planning permission for the redevelopment of this brownfield site with the demolition of the existing buildings and the construction of a 3 bedroom detached house; a pair of 2 bedroom semi-detached houses; and a block of 7 flats (total 10 dwellings). External appearance and landscaping reserved for further consideration.
- 2.2 The frontage detached house (block A) is two-storey with a pitched roof and double bay with glazed juliette balcony at first-floor level. The building has ramped access to the rear and a 7m depth rear garden (35 Square metres in area). A parking space and bin collection point is located at the front of the site, enclosed by a low wall.
- 2.3 The central building (block B) comprises a two-storey semi-detached pair of 2-bed dwellings. The dwellings have ramped access and the building has a ground floor finished floor level of 4.22m because of flood risk constraints. The building has a pitched roof and double bays with juliette balconies on the front and rear. 6m depth gardens are located to the front and rear (each approximately 48 square metres in area). 4 car parking bays are located between Block A and block B.
- 2.4 The flatted building adjacent to the River (Block C) comprises 7 flats and is twostorey with additional accommodation in the roof. The ground and first floor are the same, each with 2 x 2-bedroom units and 1 x 1-bedroom unit. The roof accommodation comprises 1 x 2-bedroom unit served by rooflights and genuine outlook to the lounge. The building also has a finished floor level of 4.22m and has stepped access. The design includes double height bay windows with floating balconies and corner windows. A 14m depth amenity area fronts the river. 6 car parking spaces are located between blocks B and C.
- 2.5 Access is taken from Priory Road with the access road running adjacent to the northern boundary. Pedestrian access is also available to the waterfront. Each block has separate refuse storage facilities. In total 11 spaces are provided at a ratio of 1.1 spaces per unit.

3.0 Relevant Planning Policy

- 3.1 The Development Plan for Southampton currently comprises the "saved" policies of the City of Southampton Local Plan Review (March 2006) and the City of Southampton Core Strategy (January 2010). The most relevant policies to these proposals are set out at *Appendix 1*.
- 3.2 Major developments are expected to meet high sustainable construction standards in accordance with Core Strategy Policy CS20 and Local Plan "saved" Policy SDP13.
- 3.3 The National Planning Policy Framework (NPPF) came into force on 27th March 2012 and replaces the previous set of national planning policy guidance notes and statements. The Council has reviewed the Core Strategy to ensure that it is in compliance with the NPPF and are satisfied that the vast majority of policies accord with the aims of the NPPF and therefore retain their full material weight for decision making purposes, unless otherwise indicated.
- 3.4 The site is located within an area designated as Open Riverside Character under Policy NE 5ii of the Local Plan Review. Much of the site is also located within an Area at Higher Risk of Flooding due to the adjacent location of the River Itchen directly to the east. The principle of residential use has previously been considered to be acceptable with the existing office and redundant employment buildings not being afforded protection by the Local Plan Review or Core Strategy. The main planning policy considerations with this proposal include issues relating to residential amenity (for existing and prospective residents), character, context, residential density, flood risk, the provision of family homes and affordable housing.
- 3.5 The applicant has submitted a Flood Risk Assessment which will need to be assessed in relation to the National Planning Policy Framework Technical Guidance and the relevant parts of Core Strategy Policy 23 Flood Risk. Liaison with the Council's Flood Risk Management Officer will be necessary to ensure that the Exception Test has been fully considered.
- 3.6 The layout of the proposed development is similar to that previously submitted although it is noted that the habitable rooms face east and west and therefore do not pose direct overlooking into the garden of 250 Priory Road. The proposed residential density is also within a more acceptable level at approximately 71 dwellings per hectare. This therefore complies with Policy CS 5 with the site being identified in an area where a density of between 50 to 100 dwellings per hectare would be acceptable. It is also noted that the residential garden space provided for the middle block would be larger although a similar amount compared to that for the previously submitted scheme would be provided for the detached house. The case officer will need to consider the proposal against Local Plan Review Policies SDP 1, SDP 7 and SDP 9 and Core Strategy Policies CS 5 and CS 13 in relation to a range of design, character, amenity and context considerations.
- 3.7 It is noted that the proposal will provide for a mix of housing and flats. However, it would not satisfy point 1 of Core Strategy Policy CS 16 Housing Mix and Type on family homes whereby it is stated that the Council will provide a mix of housing types and more sustainable and balanced communities through the provision of a target of 30% of total dwellings (gross) as family homes on sites of ten or more

dwellings. One out of the ten residential units (i.e. 10% of the provision) would constitute provision towards family homes under the proposal.

It is also observed from the application form that the applicant has not included provision for affordable units. Therefore, the proposal in its current form would not satisfy the requirements of Policy CS 15 Affordable Housing whereby it is stated that on sites where 5 ' 14 net dwellings are proposed the Council will seek provision, through negotiation, of 20% affordable housing.

3.8 In conclusion and pending a further consideration on how the applicant has dealt with the flood risk, design, character, amenity and context considerations, a refusal of this outline application is recommended. This is because it would not meet the requirements for family homes and affordable housing in accordance with the relevant policies of the Core Strategy. It will therefore be important for the applicant to further address these issues or to demonstrate the reasoning for why a departure from these policies would be justified.

<u>Officer Response</u> - The development provides 1 x 3-bed detached dwelling at the front of the site which provides betterment on the previous refusal which contained zero family housing. The appellants have indicated that further provision of family housing would make the development unviable and also because the site layout limits the opportunity for further family housing because sufficiently private garden space cannot be provided in the middle of the site. A balance between providing family housing and making efficient use of this previously developed land has been taken.

4.0 Relevant Planning History

 4.1 On 28.05.2014 planning permission was refused under delegated powers for Redevelopment of the site to provide 14 flats (5 x 1-bedroom, 8 x 2-bedroom and 1 x 3-bedroom) in three buildings with associated access, parking and landscaping (Outline application seeking approval for access, layout and scale). SCC Ref: 14/00337/OUT

The application was refused for the following reasons:

01. REFUSAL REASON 01 - Unneighbourly Overdevelopment The proposal represents an un-neighbourly form of development with balconies and side/corner windows within Blocks A-C giving rise to harmful overlooking and loss of privacy to 250 Priory Road, with the impact worsened by flood mitigation requirements setting the Finished Floor Levels at 4.4m AOD (as set out within Flood Risk Assessment Ref 28953/001 Rev A) leading to additional overlooking from ground floor windows and raised access points. Furthermore the development fails to provide an acceptable residential environment for future occupiers with insufficient amenity space provision for the 5 flats without balconies within Block B, by reason of the limited amount and quality of the space around block B and remoteness from the large area of communal amenity space adjacent to the river. In addition, the development fails to provide direct access to private garden space for the sole use of the 3-bedroom family unit. In the absence of a comprehensive development, the above concerns regarding overlooking and insufficient amenity space provision, along with the high percentage of site coverage with buildings and hardstanding to serve a residential use and the provision of a car dominated frontage with no boundary treatment, are symptomatic of a site overdevelopment.

02. REFUSAL REASON 02 - Insufficient family housing provision The development fails to make adequate family housing provision by only providing 1 x 3-bed flat (without direct access to private amenity space) on a site capable of providing 30% of total dwellings (gross) as family homes. The area is residential in character with a low to medium density and predominantly comprises family housing. No evidence has been put forward to demonstrate that 30% family housing would be unviable and, therefore, the development would be contrary to policy CS16 of the adopted LDF Core Strategy (January 2010) in that it fails to contribute towards creating a mixed and balanced community.

03. REFUSAL REASON - Refuse collection and car parking

The development fails to provide a satisfactory bin collection point or safe means of access for a refuse truck. As such the development fails to demonstrate that the site can be properly serviced in terms of its refuse collection. Furthermore the 2 no. car parking spaces at the front of the site by reason of their size and adjacent turning space will make it difficult for drivers to manoeuvre in/out of these spaces thereby causing obstruction at the site entrance and prejudicing associated highway safety. The development proposal is thereby contrary to 'saved' policies SDP1 and TI2 of the City of Southampton Local Plan Review (March 2006), policies CS13 and CS19 of the adopted Local Development Framework Core Strategy (January 2010), Section 9 of the approved Residential Design Guide SPD (September 2006) and the relevant sections of the adopted Parking Standards SPD (September 2011) in relation to car parking.

04. REFUSAL REASON - Failure to secure S106 obligations.

5.0 <u>Consultation Responses and Notification Representations</u>

5.1 Following the receipt of the planning application a publicity exercise in line with department procedures was undertaken which included notifying adjoining and nearby landowners, placing a press advertisement (03.10.2014) and erecting a site notice (26.09.2014). At the time of writing the report <u>13</u> representations have been received from surrounding residents and a panel referral from Cllr O'Neil. The following is a summary of the points raised:

Impact of construction traffic and noise nuisance from construction works. <u>Officer Response</u> - This is an unfortunate symptom of development and Planning permission cannot be refused for this reason. Planning conditions can be added to control hours of work, demolition and the construction environment (which can include management of construction vehicle parking).

Disturbance from vehicle and pedestrian movements day and night

<u>Officer Response</u> - The vehicle trips arising from the 10 car parking spaces serving the 9 dwellings within the rear blocks will not give rise to harmful noise nuisance and disturbance. There are many precedents across the city of layouts with access roads adjacent to neighbouring gardens because such arrangement is often necessary to unlock backland housing sites. Such arrangement has been allowed by Inspectors in appeal decisions (at land to the rear of 5-9 Seymour Road for instance).

View of River Itchen from 171 Priory road would be blocked.

<u>Officer Response</u> - Loss of view to a single household cannot be used as a reason for refusal.

St Denys is overpopulated and the community does not need any more developments of this kind.

<u>Officer Response</u> - There is a housing need across the city. There are no planning policies restricting additional development in the area. The development has a density level of 71 dwellings per hectare which accords with density range of between 50-100 dwellings per hectare for a medium accessibility area as set out within Core Strategy Policy CS5 (the area is medium accessibility according to the PTAL map within appendix 2 of the Core Strategy). The development provides sufficient parking (in accordance with maximum car parking standards) to prevent harmful on-street parking pressure. It rests with Southern Water to increase sewer capacity to meet the needs of additional development.

Leaseholders of the existing moorings will have parking and vehicle access removed.

<u>Officer Response</u> - It is understood that the current users of the moorings have no rights to park on the site and there are no longstanding rights for any party to retain the use of the moorings. The site acquisition includes the moorings. Ultimately this is a civil matter.

Overlooking from windows and balconies

<u>Officer Response</u> - A balance needs to be struck between unlocking this long narrow brownfield site for a viable housing development whilst maintaining reasonable privacy to neighbouring occupiers. 250 Priory Road has a garden length of 85m. It is critical that there is no overlooking of widows within 250 Priory Road and no direct overlooking of their garden area, particularly the part nearest to the rear of the house. The development has been designed to ensure the proposed buildings have front and rear aspect with no overlooking side windows (any corner windows have obscured side panels). The front and central buildings do not have projecting balconies. No significant overlooking would occur.

Flood Risk to neighbouring properties

<u>Officer Response</u> - The Environment Agency have raised no objection. The proposed buildings have floor levels above predicted flood levels. A flood warning and evacuation plan will be secured through the S106 Legal Agreement.

Narrow access and potential for damage to the boundary with 250 Priory Road. A robust wall should be provided.

<u>Officer Response</u> - Means of enclosure can be reserved by condition. An update will be provided at the panel meeting as to whether the developer is prepared to introduce a wall along the northern boundary.

Insufficient parking provision will lead to increased on-street parking pressures.

<u>Officer Response</u> - No objection has been received by Highways Development Management. The provision of 11 spaces accords with the Council's maximum car parking standards (the maximum permissible is 18 spaces). The developer has not been prepared to carry out an on-street parking pressure survey because they believe the development accords with the Councils maximum car parking standards and because insufficient parking did not previously form a reason for refusal.

Increased congestion.

<u>Officer Response</u> - Highways Development Management have raised no objection. The increased trip generation from 10 dwellings will not have an adverse impact on the highway network.

A refuse truck would not be able to access the site and would cause obstruction to the flow of traffic on Priory Road whilst bin collection is taking place.

<u>Officer Response</u> - A standard refuse truck cannot enter the site and turn and therefore the site will need to be served by a private collection with a smaller vehicle. Refuse management would be secured through the S106 legal agreement.

Overdevelopment - the number of dwellings proposed remains excessive <u>Officer Response</u> - The development has a density of 71 dph which accords with policy CS5 of the Core Strategy. The site is brownfield land and the introduction of grassed amenity space will represent a reduction in hardstanding. Sufficient amenity space and parking has been provided to meet the needs of the development. Officers do not consider that the scheme represents overdevelopment.

Consultation Responses

- 5.2 **SCC Highways** No objection subject to conditions to secure: Widening of the spaces to the front of block A and provision of a demarcated pedestrian route; site management to prevent obstruction to the public highway; and wheel cleaning facilities
- 5.3 **SCC Archaeology** There is the potential for archaeological deposits to survive on this site, including the potential for important Mesolithic peat deposits and remains associated with the Roman Settlement at St Denys.

A phased programme of archaeological works will be required. This would consist of an archaeological desk-based assessment (to be submitted with any formal application). This would be followed by archaeological evaluation of the site, and further works (which may include archaeological excavation) as required. Conditions recommended.

- 5.4 **SCC Sustainability Team** A full pre-assessment estimator for the code for sustainable homes has been received, demonstrating that the development can achieve level 4. Conditions are recommended to ensure the development achieves code level 4.
- 5.5 **SCC Flood Risk Officer** The submitted FRA does not provide sufficient information to demonstrate that the exception test has been properly addressed, particularly in relation to safe access and escape routes. Reliance on temporary refuge and evacuation should only be considered once it has been clearly demonstrated that it is not possible to achieve safe access and egress. Given the uncertainty with any future provision of strategic flood defences along this frontage and the waterfront location of the site any development proposals should consider reducing the flood hazard to the site through the provision of site specific

measures, considering the lifetime of the development. Although the proposals include FFL's which have been raised so internal flooding to the dwellings should be avoided, by 2110 (based on projected sea level rise) the outside access routes, particularly around Block C, would get wet during every spring tidal cycle twice a month with potential flood depths of up to 1.4m experienced on the lower parts of the site during a 1 in 200 year flood event.

<u>Officer Response</u> - A flood warning and evacuation plan will be secured through the legal agreement. The securing of such a plan is a common solution in dealing with residential development within flood risk areas. The scheme will be required to sign up to the Environment Agency flood warning system. The Environment Agency raises no objection.

- 5.6 **SCC Environmental Health (Pollution & Safety) -** No objection subject to conditions to secure hours of work, no bonfires and details of dust suppression during demolition works.
- 5.7 **SCC Environmental Health (Contaminated Land) -** This department considers the proposed land use as being sensitive to the effects of land contamination. Contaminating land uses have historically existed on and near the site and conditions are recommended to secure a land contamination investigation and remediation.
- 5.8 **SCC Ecology** No objection subject to conditions to secure ecological mitigation and to prevent noise and vibration from any piling works harming migrating Atlantic salmon.
- 5.9 **CIL** The development will become CIL liable at reserved matters stage. The charge will be levied at £70 per sq m on the Gross Internal Area of the new development. If any existing floorspace is to be used as deductible floorspace the applicant will need to demonstrate that continuous lawful use of the building has occurred for a continuous period of at least 6 months within the period of 3 years ending on the day that planning permission first permits the chargeable development.
- 5.10 **SCC Housing** As the scheme comprises of 10 dwellings in total the affordable housing requirement from the proposed development is 20% (CS15- sites of 5-14 units = 20%). The affordable housing requirement is therefore 2 dwellings.
- 5.11 **Southern Water** No objection subject to a condition seeking details of foul and surface water disposal. Informative is also requested regarding connection to the public sewer.
- 5.12 **Environment Agency** No objection. It rests with the LPA to determine the adequacy of the Flood Evacuation Plan. Informative requested regarding Flood Proofing and Flood Defence consent.
- 5.13 **City of Southampton Society** Accept that the site is a mess and needs to be redeveloped. The revised layout of the plans are acceptable providing reasonably proportioned dwellings and private and shared amenity space. However, there is a concern that the roof accommodation provides too little space with limited head room and limited outlook (only served by velux windows).

6.0 Planning Consideration Key Issues

- 6.1 The key issues for consideration in the determination of this planning application are:
 - Principle of development;
 - Whether the previous reasons for refusal have been addressed;
 - Design, layout and impact on established character;
 - Impact on residential amenity;
 - Residential Standards;
 - Highway Issues;
 - S106 mitigation and CIL

6.2 Principle of Development

- 6.2.1 The proposal seeks outline consent for access, layout and scale with appearance and landscaping to be reserved. The redevelopment of this brownfield site for residential use represents a sustainable form of development and accords with the policies within the development and central government's guidance (through the National Planning Policy Framework) to promote sustainable and efficient use of previously developed land for housing development providing the character of an area is not compromised. The site is not safeguarded for a particular planning use and residential use would be compatible with the surrounding pattern of development. The existing engineering works is vacant land and is not protected by policy, its loss to housing removes a potential nuisance neighbour.
- 6.2.2 The development seeks a density of 71 dwellings per hectare which accords with the density guide range of 50-100 dwellings per hectare for a medium accessibility area within policy CS5 of the Core Strategy.
- 6.2.3 The proposed development includes a mix of dwelling types and the inclusion of a 3-bed detached house is welcomed and respects the pattern of development within the Priory Road street scene. However policy CS16 of the Core strategy does call for 30% family homes on developments with a net gain of 10 or more units and this proposal only provides 10%. The developers have indicated that due to the constraints of the site, increased family housing would make the development less viable and it would be difficult to provide additional family housing to meet the Council's Residential standards in terms of the provision of car parking and suitable private amenity space. The provision of 20% affordable housing (in accordance with Core Strategy Policy CS6) will be secured through the S106 legal agreement (subject to any viability issues being independently tested).

6.3 Whether the previous reason for refusal has been addressed

6.3.1 <u>Overlooking</u>

The proposal has improved privacy to neighbouring occupiers by removing the projecting balconies from the front and middle blocks in order to discourage oblique views into neighbouring properties. Furthermore the window design has been amended to ensure any side facing window is obscure glazed. Opaque privacy screens have been added to the raised entrances to prevent overlooking of the garden of 250 Priory Road.

6.3.2 Block B Residential Environment

The layout of block B has been revised to 2 x 2-bed dwellings which provides an improved residential environment with improved amenity space provision for the central block and a reduction of hard surfacing. Furthermore the accommodation in the roof has been removed to provide a genuine two-storey building.

- 6.3.3 <u>Family Housing Provision</u> See comments above regarding the principle of development.
- 6.3.4 Refuse collection and car parking

No objection has been raised by the highways team. The level of car parking accords with the Council's maximum car parking standards. The proposal now includes a refuse collection point and the developers will be required to provide a waste management plan as part of the S106 Agreement, which may require the servicing of the site by private waste collection.

6.4 <u>Design, layout and impact on established character</u>

- 6.4.1 Whilst building appearance and design is a reserved matter, the indicative images help with the assessment of scale, with building heights and form clearly shown. The provision of a genuine two-storey dwelling house at the front respects the scale and massing of existing housing within the Priory Road street scene; the provision of a double bay and pitched roof is reflective of the style of properties within the street.
- 6.4.2 The central block is also a genuine two-storey building with a hipped roof; this scale and form reflects the adjacent development within Cobden Marine Court. The riverside block (c) is a larger building and contains accommodation in the roof space. This scale of development is considered suitable to address the river and there is nearby precedent of 3-4 storey flatted development fronting the river. The eaves height and hipped roof design respects the neighbouring two-storey development to the south.
- 6.4.3 Flood risk mitigation has meant that the finished floor levels of blocks B and C need to be raised to achieve 4.22m AOD, this effectively creates a 1m height plinth.
- 6.4.4 The existing site is predominantly covered in workshop buildings and hard standing. The long elongated nature of the site makes it difficult to develop this site for housing whilst at the same time seeking to protect the amenities to neighbouring occupiers, and a balance is needed in order to bring the site forward for housing. The development seeks to reflect the pattern of development to the south with three detached blocks (Cobden Marine Court) and therefore such a layout is not considered out of keeping with the surrounding pattern of development.

6.5 Impact on residential amenity

6.5.1 The residential amenities of nearby residents will not be adversely harmed. The proposed development will not give rise to a harmful sense of enclosure, loss of light, shadowing or overlooking / loss of privacy, having regard to the separation distance and the orientation of the proposed dwellings in relation to neighbouring properties.

- 6.5.2. As indicated above, the development has sought to restrict views to the north and south by obscuring side windows and the raised entrances and by removing projecting balconies to the front and middle blocks. It is considered critical to protect neighbouring habitable rooms and well used garden and patio areas but it is very difficult to completely eradicate any oblique views along the full 80m length of garden, such a degree of protection would potentially impact on the viability of bringing any housing development forward on this site.
- 6.5.3 The development is not considered to give rise to harmful enclosure to 240 Priory Road with blocks A and B set in from the boundary by 3m and there is a 25m separation distance between block A and B preventing unreasonable shadowing and enclosure to the garden area directly behind no 240. Block A has been designed to prevent loss of outlook and shadowing to 246 and 250 Priory Road. Moreover Block B has a similar footprint to the neighbouring block to the south (Cobden Marine Court). It should be noted that the windows to the side of the adjacent building (Cobden Marine Court) serve a staircase and not habitable rooms. Block C does have a deeper footprint than 1-4 Cobden Marine Court but this is not considered harmful because the proposed building is due north and steps in from the boundary by 2m

Residential Standards

- 6.5.4 All new residential development is expected to provide prospective residents with a good living environment. The internal layout is compatible with modern living standards. All habitable rooms will receive adequate outlook, ventilation and day lighting. The internal layout and stacking of the flats is considered acceptable. The roof accommodation in Block C is afforded genuine outlook from the lounge area despite bedrooms being served by roof lights.
- 6.5.5 The detached 3-bed dwelling is provided with a private rear garden which is 8m deep / 48 sqm in area. This area is considered sufficiently usable and private and, on balance with the merits of housing delivery, is considered acceptable. Furthermore the 2 x 2-bed flats within Block B are each provided with 48 square metres of amenity space which exceeds the 20 sqm per unit as set out within the Councils Residential Design Guide. Block C has a large area of amenity space fronting the river (in excess of 180 sqm) which would provide sufficient communal amenity space.

6.6 <u>Highways Issues</u>

The provision of 11 spaces accords with the Council's maximum car parking standards (The maximum permissible for this level of development would be 18 spaces). The applicants have chosen not to submit an on-street parking survey because they consider that the scheme is compliant with maximum car parking standards and because there was no previous highways reason for refusal. Any parking overspill will not compromise highway safety. Acceptable bin and bicycle storage provision has been made.

6.7 <u>S106 mitigation and Affordable housing</u>

The development triggers the need for a S.106 Legal Agreement to secure appropriate highway infrastructure improvements in accordance with Core Strategy Policy CS25. A flood evacuation plan and waste management is also required. The S106 agreement is necessary to secure obligations to mitigate against the scheme's direct local impacts. Subject to the completion of the legal agreement, the proposal is therefore considered to be acceptable.

6.8 The Conservation of Habitats and Species Regulations 2010 (as amended) provides statutory protection for designated sites, known collectively as Natura 2000, including Special Areas of Conservation (SAC) and Special Protection Areas (SPA). This legislation requires competent authorities, in this case the Local Planning Authority, to ensure that plans or projects, either on their own or in combination with other plans or projects, do not result in adverse effects on these designated sites. The Solent coastline supports a number of Natura 2000 sites including the Solent and Southampton Water SPA, designated principally for birds, and the Solent Maritime SAC, designated principally for habitats. Research undertaken across south Hampshire has indicated that current levels of recreational activity are having significant adverse effects on certain bird species for which the sites are designated. A mitigation scheme, known as the Solent Disturbance Mitigation Project (SDMP), requiring a financial contribution of £172 per unit has been adopted. The money collected from this project will be used to fund measures designed to reduce the impacts of recreational activity. This application has complied with the requirements of the SDMP and meets the requirements of the Conservation of Habitats and Species Regulations 2010 (as amended).

7.0 <u>Summary</u>

- 7.1 Overall the scheme is acceptable and the level of development proposed will not result in an adverse impact on the amenities enjoyed by surrounding occupiers or to the character and appearance of the area. Appropriate flood risk mitigation can be secured. The proposed layout and density provides an acceptable residential environment for future occupiers. The proposal is consistent with adopted local planning polices and the National Planning Policy Framework and has addressed the previous reason for refusal.
- 7.2 A suitable balance has been achieved between securing additional housing, parking, on-site amenity space and landscaping, whilst ensuring that existing residential amenity is protected. The development will not lead to harmful levels of traffic, congestion or overspill parking.

8.0 <u>Conclusion</u>

8.1 It is recommended that planning permission be granted subject to a Section 106 Agreement and conditions.

Local Government (Access to Information) Act 1985 Documents used in the preparation of this report Background Papers

1(a), 1(b), 1(c), 1(d), 2(b), 2(d), 4(f), 4(g), 4(vv), 6(a), 6(c), 7(a), 8(a), 9(a), 9(b).

AG for 09/12/14 PROW Panel

PLANNING CONDITIONS

01. APPROVAL CONDITION - Outline Permission Timing Condition

Outline Planning Permission for the principle of the development proposed and the following matters sought for consideration, namely the layout of buildings and other external ancillary areas, the means of access (vehicular and pedestrian) into the site and the buildings and the scale, massing and bulk of the structure is approved subject to the following:

(i) Written approval of the details of the following awaited reserved matters shall be obtained from the Local Planning Authority prior to any works taking place on the site

- the appearance and architectural design specifying the external materials to be used,
- and the landscaping of the site specifying both the hard, soft treatments and means of enclosures.

(ii) An application for the approval of the outstanding reserved matters shall be made in writing to the Local Planning Authority before the expiration of three years from the date of this Outline Permission

(iii) The development hereby permitted shall be begun [either before the expiration of five years from the date of this Outline permission, or] before the expiration of two years from the date of approval of the last application of the reserved matters to be approved [whichever is the latter].

Reason:

To enable the Local Planning Authority to control the development in detail and to comply with Section 91 and Section 92 of the Town and Country Planning Act 1990 (as amended).

02. APPROVAL CONDITION - Samples details of building materials to be used [Pre-Commencement Condition]

No work for the construction of the buildings hereby permitted shall commence unless and until details and samples of the materials and finishes to be used for the external walls, windows, doors and roof of the buildings have been submitted to and approved in writing by the Local Planning Authority. Development shall be implemented only in accordance with the agreed details.

Reason:

To enable the Local Planning Authority to control the development in detail in the interest of the visual amenities of the locality and to endeavour to achieve a building of high visual quality.

03. APPROVAL CONDITION - Hours of work for Demolition / Clearance / Construction [Performance Condition]

All works relating to the demolition, clearance and construction of the development hereby granted shall only take place between the hours of;

Monday to Friday 08:00 hours to 18:00 hours (8.00am to 6.00pm)

Saturdays 09:00 hours to 13:00 hours (9.00am to 1.00pm)

And at no time on Sundays and recognised public holidays.

Any works outside the permitted hours shall be confined to the internal preparations of the buildings without audible noise from outside the building, unless otherwise agreed in writing by the Local Planning Authority.

Reason:

To protect the amenities of the occupiers of existing nearby residential properties.

04. APPROVAL CONDITION - Demolition - Dust Suppression [Pre-Commencement Condition]

Measures to provide satisfactory suppression of dust during the demolition works to be carried out on the site shall be submitted to and approved in writing by the Local Planning Authority before the development commences. The agreed suppression methodology shall then be implemented during the demolition period.

Reason:

To protect the amenities of users of the surrounding area.

05. APPROVAL CONDITION - Bonfires [Performance Condition]

No bonfires are to be allowed on site during the period of demolition, clearance and construction.

Reason:

To protect the amenities of the occupiers of existing nearby properties.

06. APPROVAL CONDITION - Parking layout and pedestrian access

Notwithstanding the plans hereby approved, a revised parking layout to be submitted and agreed upon in writing by the local planning authority. Details should include the widening of the two parking spaces at the front of the site and also a demarcated route for pedestrians. Demarcation can be achieved via lining, different colour or pattern of the surface treatment.

Reason: To avoid vehicle conflict and in the interests of pedestrian safety.

07. APPROVAL CONDITION - Material Storage (Pre-Commencement Condition)

No work shall be carried out on site unless and until provision is available within the site, in accordance with details to be submitted to and approved in writing by the Local Planning Authority, for all temporary contractors buildings, plant and stacks of materials and equipment associated with the development and such provision shall be retained for these purposes throughout the period of work on the site. At no time shall any material or equipment be stored or operated from the public highway.

Reason:

To avoid undue congestion on the site and consequent obstruction to access.

08. APPROVAL CONDITION - Wheel Cleaning Facilities [Pre-Use Condition]

During the period of the preparation of the site, excavation for foundations or services and the construction of the development, wheel cleaning facilities shall be available on the site and no lorry shall leave the site until its wheels are sufficiently clean to prevent mud being carried onto the highway.

Reason:

In the interests of highway safety.

09. APPROVAL CONDITION ' Archaeological evaluation investigation [Pre-Commencement Condition]

No development shall take place within the site until the implementation of a programme of archaeological work has been secured in accordance with a written scheme of investigation which has been submitted to and approved by the Local Planning Authority.

Reason:

To ensure that the archaeological investigation is initiated at an appropriate point in development procedure.

10. APPROVAL CONDITION ' Archaeological evaluation work programme [Performance Condition]

The developer will secure the completion of a programme of archaeological work in accordance with a written scheme of investigation which has been submitted to and approved by the Local Planning Authority.

Reason:

To ensure that the archaeological investigation is completed.

11. APPROVAL CONDITION ' Archaeological investigation (further works) [Performance Condition]

The Developer will secure the implementation of a programme of archaeological works in accordance with a written scheme of investigation which will be submitted to and approved by the Local Planning Authority.

Reason:

To ensure that the additional archaeological investigation is initiated at an appropriate point in development procedure.

12. APPROVAL CONDITION ' Archaeological work programme (further works) [Performance Condition]

The developer will secure the completion of a programme of archaeological work in accordance with a written scheme of investigation which has been submitted to and approved by the Local Planning Authority.

Reason:

To ensure that the archaeological investigation is completed.

13. APPROVAL CONDITION - Code for Sustainable Homes [Pre-Commencement Condition]

Before the development commences, written documentary evidence demonstrating that the development will achieve at minimum Level 4 of the Code for Sustainable Homes in the form of a design stage assessment, shall be submitted to the Local Planning Authority for its approval, unless an otherwise agreed timeframe is agreed in writing by the LPA.

Reason:

To ensure the development minimises its overall demand for resources and to demonstrate compliance with policy CS20 of the Local Development Framework Core Strategy Development Plan Document Adopted Version (January 2010).

14. APPROVAL CONDITION - Code for Sustainable Homes [Performance Condition]

Within 6 months of any part of the development first becoming occupied, written documentary evidence proving that the development has achieved at minimum Level 4 of

the Code for Sustainable Homes in the form of post construction assessment and certificate as issued by a legitimate Code for Sustainable Homes certification body, shall be submitted to the Local Planning Authority for its approval.

Reason:

To ensure the development has minimised its overall demand for resources and to demonstrate compliance with policy CS20 of the Local Development Framework Core Strategy Development Plan Document Adopted Version (January 2010).

15. APPROVAL CONDITION- Land Contamination investigation and remediation [Pre-Commencement & Occupation Condition]

Prior to the commencement of development approved by this planning permission (or such other date or stage in development as may be agreed in writing with the Local Planning Authority), a scheme to deal with the risks associated with contamination of the site shall be submitted to and approved by the Local Planning Authority. That scheme shall include all of the following phases, unless identified as unnecessary by the preceding phase and approved in writing by the Local Planning Authority:

1. A desk top study including;

historical and current sources of land contamination results of a walk-over survey identifying any evidence of land contamination identification of the potential contaminants associated with the above an initial conceptual site model of the site indicating sources, pathways and

receptors

a qualitative assessment of the likely risks any requirements for exploratory investigations.

2. A report of the findings of an exploratory site investigation, characterising the site and allowing for potential risks (as identified in phase 1) to be assessed.

3. A scheme of remediation detailing the remedial actions to be taken and how they will be implemented.

On completion of the works set out in (3) a verification report shall be submitted to the Local Planning Authority confirming the remediation actions that have been undertaken in accordance with the approved scene of remediation and setting out any measures for maintenance, further monitoring, reporting and arrangements for contingency action. The verification report shall be approved by the Local Planning Authority prior to the occupation or operational use of any stage of the development.

Any changes to these agreed elements require the express consent of the local planning authority.

Reason:

To ensure land contamination risks associated with the site are appropriately investigated and assessed with respect to human health and the wider environment and where required remediation of the site is to an appropriate standard.

16. APPROVAL CONDITION - Use of uncontaminated soils and fill [Performance Condition]

Clean, uncontaminated soil, subsoil, rock, aggregate, brick rubble, crushed concrete and ceramic shall only be permitted for infilling and landscaping on the site. Any such materials imported on to the site must be accompanied by documentation to validate their quality

and be submitted to the Local Planning Authority for approval prior to the occupancy of the site.

Reason:

To ensure imported materials are suitable and do not introduce any land contamination risks onto the development.

17. APPROVAL CONDITION- Unsuspected Contamination [Performance Condition]

The site shall be monitored for evidence of unsuspected contamination throughout construction. If potential contamination is encountered that has not previously been identified no further development shall be carried out unless otherwise agreed in writing by the Local Planning Authority.

Works shall not recommence until an assessment of the risks presented by the contamination has been undertaken and the details of the findings and any remedial actions has been submitted to and approved by the Local Planning Authority.

Any changes to the agreed remediation actions will require the express written consent of the Local Planning Authority.

Reason:

To ensure any land contamination not previously identified is assessed and remediated so as not to present any significant risks to human health or, the wider environment.

18. APPROVAL CONDITION - Means of site enclosure [Pre-Occupation Condition]

Before occupation of the development hereby approved, details of the design and specifications of the boundary treatment of the site shall be submitted to and approved in writing by the Local Planning Authority. The agreed boundary enclosure details shall be subsequently erected prior to the occupation of any of the units provided under this permission and such boundary treatment shall thereafter be retained and maintained to the boundaries of the site.

Reason:

In the interests of the visual amenities of the area and to protect the amenities and privacy of the occupiers of adjoining property.

19. APPROVAL CONDITION - Refuse & Recycling Bin Storage - [Pre Occupation Condition]

Bin storage shall be laid out with a level approach prior to the first occupation of the development hereby approved in accordance with the approved plans. The facilities shall include accommodation for the separation of waste to enable recycling. The approved refuse and recycling storage shall be retained whilst the development is used for residential purposes.

Reason:

In the interests of the visual appearance of the building and the area in general.

20. APPROVAL CONDITION - Cycle Storage

The development to which this consent relates shall not be brought into use in full or in part until secure, covered space has been laid out within the site for 10 bicycles to be stored for the benefit of the residents in accordance with the plans to be submitted to and approved in writing by the Local Planning Authority. The cycle storage hereby approved shall thereafter be retained on site for that purpose.

Reason:

To encourage cycling as a sustainable form of transport.

21. APPROVAL CONDITION - Amenity Space Access [Pre-Occupation Condition]

The external amenity space serving Blocks B and C shall be made available as a communal area prior to the first occupation of the development hereby permitted and shall be retained with access to it at all times for the use of the flat units.

Reason:

To ensure the provision of adequate amenity space in association with the approved flats.

22. APPROVAL CONDITION - Ecological Mitigation Statement [Pre-Commencement Condition]

Prior to development commencing, including site clearance, the developer shall submit a programme of habitat and species mitigation and enhancement measures, [as set out in the submitted Biodiversity Survey by KP Ecology Ltd] which unless otherwise agreed in writing by the Local Planning Authority shall be implemented in accordance with the programme before any demolition work or site clearance takes place.

Reason

To safeguard protected species under the Wildlife and Countryside Act 1981 (as amended) in the interests of preserving and enhancing biodiversity.

23. APPROVAL CONDITION - Piling [Pre-Commencement Condition]

In the event that piling is required, details of the piling method and timing of works shall be agreed in writing prior to the commencement of development.

Any piling works shall be carried out in accordance with the agreed details.

Reason: To prevent noise and vibration from any piling works harming migrating Atlantic salmon.

24. APPROVAL CONDITION - Surface / foul water drainage [Pre-commencement Condition]

No development approved by this permission shall commence until a scheme for the disposal of foul water and surface water drainage have been submitted to and approved in writing by the Local Planning Authority and no building shall be occupied unless and until all drainage works have been carried out in accordance with such details as approved by the Local Planning Authority and subsequently implemented and maintained for use for the life of the development.

Reason:

To ensure satisfactory drainage provision for the area.

25. APPROVAL CONDITION - Demolition Statement [Pre-Commencement Condition]

Precise details of the method and programming of the demolition of the existing property shall be submitted to and approved by in writing by the Local Planning Authority prior to the implementation of the scheme. The agreed scheme shall be carried out to the details as specified in the demolition programme unless otherwise agreed in writing by the Local Planning Authority.

Reason:

In the interests of the amenity of adjacent residential properties.

26. APPROVAL CONDITION - Glazing panel specification

All windows in the side elevations of the buildings hereby approved shall be glazed in obscure glass and shall only have a top light opening. The window as specified shall be installed before the development hereby permitted is first occupied and shall be permanently maintained in that form.

Reason:

To protect the privacy enjoyed by the occupiers of the adjoining property.

Notes to Applicant:

01. Flood Warning and Evacuation

Information that would need to be included in any flood warning and evacuation plan should be fed from the FRA, utilising the best data available such as from the Southampton SFRA 2. It will be important to consider in particular:

o The worst case flooding scenario the development or users would be exposed (i.e. depths and velocities)

o How the flood propagates (i.e. how quickly the flood spreads, the routes etc).

o Duration (i.e. how long the flood water stays around on site)

o The frequency in which the development will be exposed to flooding Southampton City Council (SCC) have prepared guidance on how to prepare a flood

warning and evacuation plan (also referred to as a "Site Flood Plan"), this information can be obtained from Southampton City Council.

02. Flood Proofing

We recommend that consideration be given to use of flood proofing measures to reduce the impact of flooding when it occurs. Flood proofing measures include barriers on ground floor doors, windows and access points and bringing in electrical services into the building at a high level so that plugs are located above possible flood levels.

Consultation with your building control department is recommended when determining if flood proofing measures are effective.

Additional guidance can be found in our Flood line Publication 'Damage Limitation'. A free copy of this is available by telephoning 0845 988 1188 or can be found on our website www.environment-agency.gov.uk click on 'flood' in subjects to find out about, and then 'floodline'.

Reference should also be made to the Department for communities and local Government publication 'Preparing for Floods' please email: communities@twoten.com for a copy or alternatively go to: http://www.planningportal.gov.uk/uploads/odpm/400000009282.pdf as well as the communities and local Government publication `Improving the flood performance of new buildings' which can be viewed at:

. http://www.communities.gov.uk/publications/planningandbuilding/improvingflood.#

03. Advice to applicant - Flood Defence Consent Required

Under the terms of the Water Resources Act 1991, and the Southern Region Byelaws, the prior written consent of the Environment Agency is required for any proposed works or structures, in, under, over or within 8 metres of the top of the bank of the River Itchen, designated a 'main river'.

It is not clear from the submitted plans whether or not the proposed development is within the 8 metre boundary. If this is not the case, a Flood Defence Consent will not be required and this advice should be ignored.

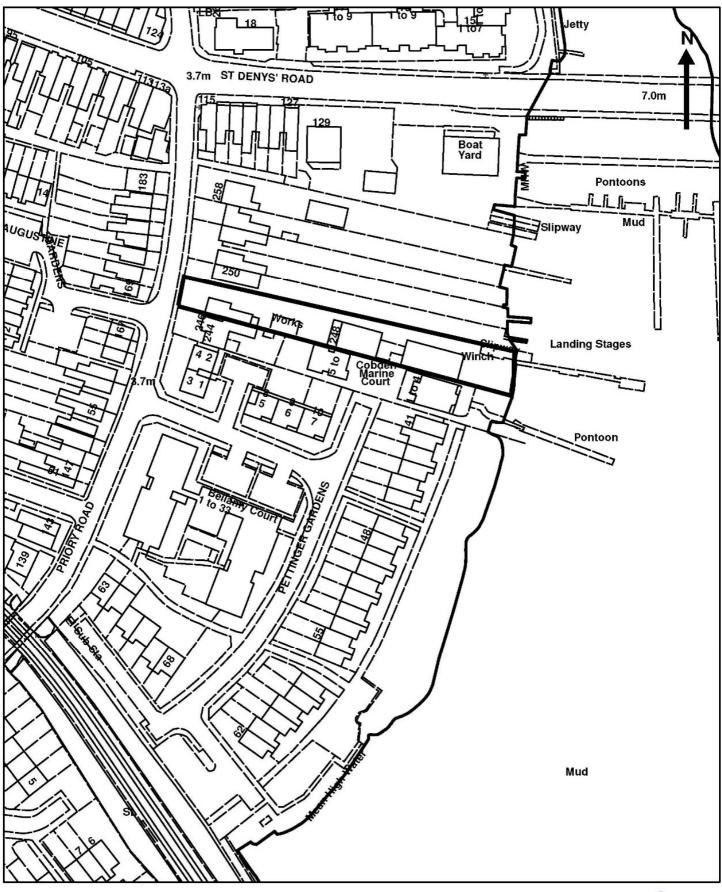
This permission is separate from planning permission and cannot be considered retrospectively.

Please be aware that the Environment Agency has up to two months to determine applications for Flood Defence Consent and you are therefore advised to contact the local Environment Agency Office as soon as possible to discuss making an application. Consent will only be issued if the works do not pose a flood risk to people and property, and do not conflict with the Environment Agency's other duties. If the applicants or agents wish to discuss this advice with us, they should contact Rob Sheehan in the Partnership and Strategic Overview team on 01794 83 4595.

04. Southern Water - Public Sewerage - Informative

A formal application for connection to the public sewerage is required in order to service this development. Please contact Southern Water's Network Development Team (Wastewater) based in Otterbourne or www.southernwater.co.uk.

14/01558/OUT





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Application 14/01558/OUT

Agenda Item 5 Appendix 1

POLICY CONTEXT

Core Strategy - (January 2010)

- CS4 Housing Delivery
- CS6 Housing Density
- CS13 Fundamentals of Design
- CS15 Affordable Housing
- CS16 Housing Mix and Type
- CS18 Transport: Reduce-Manage-Invest
- CS19 Car & Cycle Parking
- CS20 Tackling and Adapting to Climate Change
- CS21 Protecting and Enhancing Open Space
- CS22 Promoting Biodiversity and Protecting Habitats
- CS23 Flood Risk
- CS25 The Delivery of Infrastructure and Developer Contributions

City of Southampton Local Plan Review – (March 2006)

- SDP1 Quality of Development
- SDP4 Development Access
- SDP5 Parking
- SDP6 Urban Design Principles
- SDP7 Urban Design Context
- SDP8 Urban Form and Public Space
- SDP9 Scale, Massing & Appearance
- SDP10 Safety & Security
- SDP11 Accessibility & Movement
- SDP12 Landscape & Biodiversity
- SDP13 Resource Conservation
- SDP14 Renewable Energy
- H1 Housing Supply
- H2 Previously Developed Land

Supplementary Planning Guidance

Residential Design Guide (Approved - September 2006) Planning Obligations (Adopted - September 2013) Parking Standards SPD (September 2011)

Other Relevant Guidance

The National Planning Policy Framework 2012

The Southampton Community Infrastructure Levy Charging Schedule (September 2013)

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Agenda Item 5

Appendix 2



DETERMINATION OF APPLICATION

TOWN AND COUNTRY PLANNING ACT 1990

Town and Country Planning (Development Management Procedure) (England) Order 2010

Mr Robin Henderson Ken Parke Planning Consultants Anniversary House 23 Abbott Road Bournemouth Dorset BH9 1EU

In pursuance of its powers under the above Act and Order, Southampton City Council as the Local Planning Authority, hereby gives notice that the application described below has been determined. The decision is:

OUTLINE APPLICATION - REFUSAL

Proposal: Redevelopment of the site to provide 14 flats (5 x 1-bedroom, 8 x 2-bedroom and 1 x 3-bedroom) in three buildings with associated access, parking and landscaping (Outline application seeking approval for access, layout and scale)

Site Address: 248 Priory Road Southampton SO17 2JW

Application No: 14/00337/OUT

For the following reason(s):

01.REFUSAL REASON 01 - Unneighbourly Overdevelopment

The proposal represents an un-neighbourly form of development with balconies and side/corner windows within Blocks A-C giving rise to harmful overlooking and loss of privacy to 250 Priory Road, with the impact worsened by flood mitigation requirements setting the Finished Floor Levels at 4.4m AOD (as set out within Flood Risk Assessment Ref 28953/001 Rev A) leading to additional overlooking from ground floor windows and raised access points. Furthermore the development fails to provide an acceptable residential environment for future occupiers with insufficient amenity space provision for the 5 flats without balconies within Block B, by reason of the limited amount and quality of the space around block B and remoteness from the large area of communal amenity space adjacent to the river. In addition, the development fails to provide direct access to private garden space for the sole use of the 3-bedroom family unit. In the absence of a comprehensive development, the above concerns regarding overlooking and insufficient amenity space provision, along with the high percentage of site coverage with buildings and hard-standing to serve a residential use and the provision of a car dominated frontage with no boundary treatment, are symptomatic of a site overdevelopment. The development proposal is thereby contrary to 'saved' policies SDP1, SDP7 and SDP9 of the adopted City of Southampton Local Plan Review (March 2006) and policy CS13 and CS16 of the adopted LDF Core Strategy (January 2010) as supported by the relevant sections of the Council's approved Residential Design Guide SPG (September 2006), particularly Sections 2 and 4 as supported by paragraph 3.9.2.

14/00337/OUT/1968

02.REFUSAL REASON 02 - Insufficient family housing provision

The development fails to make adequate family housing provision by only providing 1 x 3bed flat (without direct access to private amenity space) on a site capable of providing 30% of total dwellings (gross) as family homes. The area is residential in character with a low to medium density and predominantly comprises family housing. No evidence has been put forward to demonstrate that 30% family housing would be unviable and, therefore, the development would be contrary to policy CS16 of the adopted LDF Core Strategy (January 2010) in that it fails to contribute towards creating a mixed and balanced community.

03.REFUSAL REASON - Refuse collection and car parking

The development fails to provide a satisfactory bin collection point or safe means of access for a refuse truck. As such the development fails to demonstrate that the site can be properly serviced in terms of its refuse collection. Furthermore the 2 no. car parking spaces at the front of the site by reason of their size and adjacent turning space will make it difficult for drivers to manoeuvre in/out of these spaces thereby causing obstruction at the site entrance and prejudicing associated highway safety. The development proposal is thereby contrary to 'saved' policies SDP1 and Tl2 of the City of Southampton Local Plan Review (March 2006), policies CS13 and CS19 of the adopted Local Development Framework Core Strategy (January 2010), Section 9 of the approved Residential Design Guide SPD (September 2011) in relation to car parking.

04. REFUSAL REASON - Section 106 Planning Obligations.

In the absence of a completed Section 106 legal agreement to support the development the application fails to mitigate against its wider direct impacts in the following areas:

- i Financial contributions towards site specific transport improvements in the vicinity of the site have not been secured in line with Policy SDP4 of the City of Southampton Local Plan Review (March 2006), Policies CS18 and CS25 of the adopted LDF Core Strategy (2010) and the adopted SPD relating to Planning Obligations (2013).
- ii. The provision of affordable housing in accordance with Policy CS15 of the LDF Core Strategy as supported by current housing needs information and the adopted SPD relating to Planning Obligations (2013).
- iii. The submission of a highway condition survey to ensure any damage to the adjacent highway network attributable to the build process is repaired by the developer.
- v. Contributions towards the Carbon Offset Fund as required by Policy CS20 of the Core Strategy.

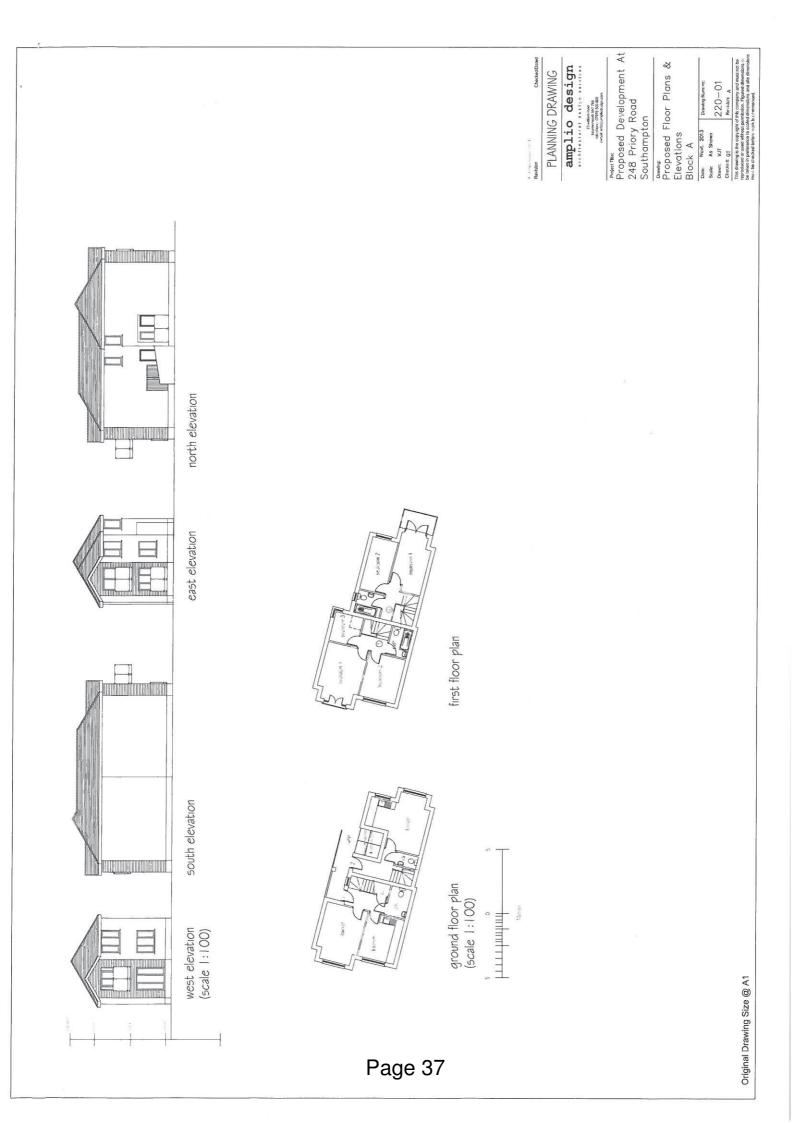
Notes to Applicant:

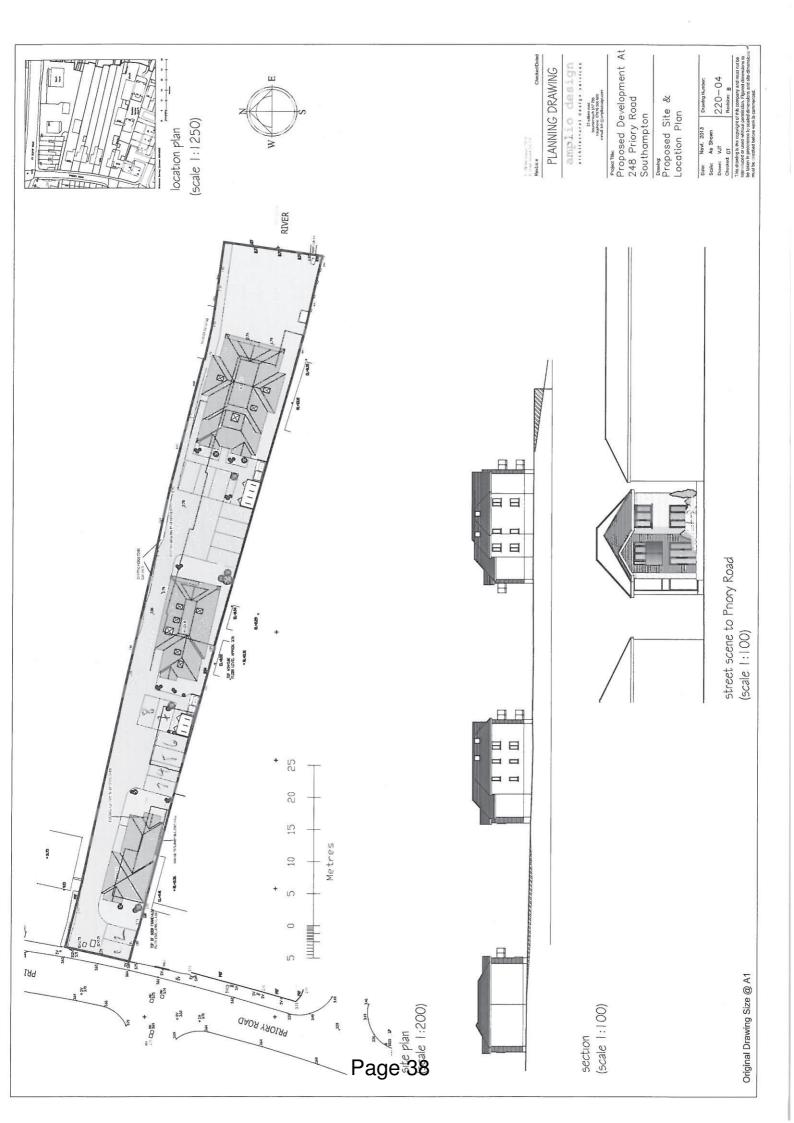
01, Floor Level

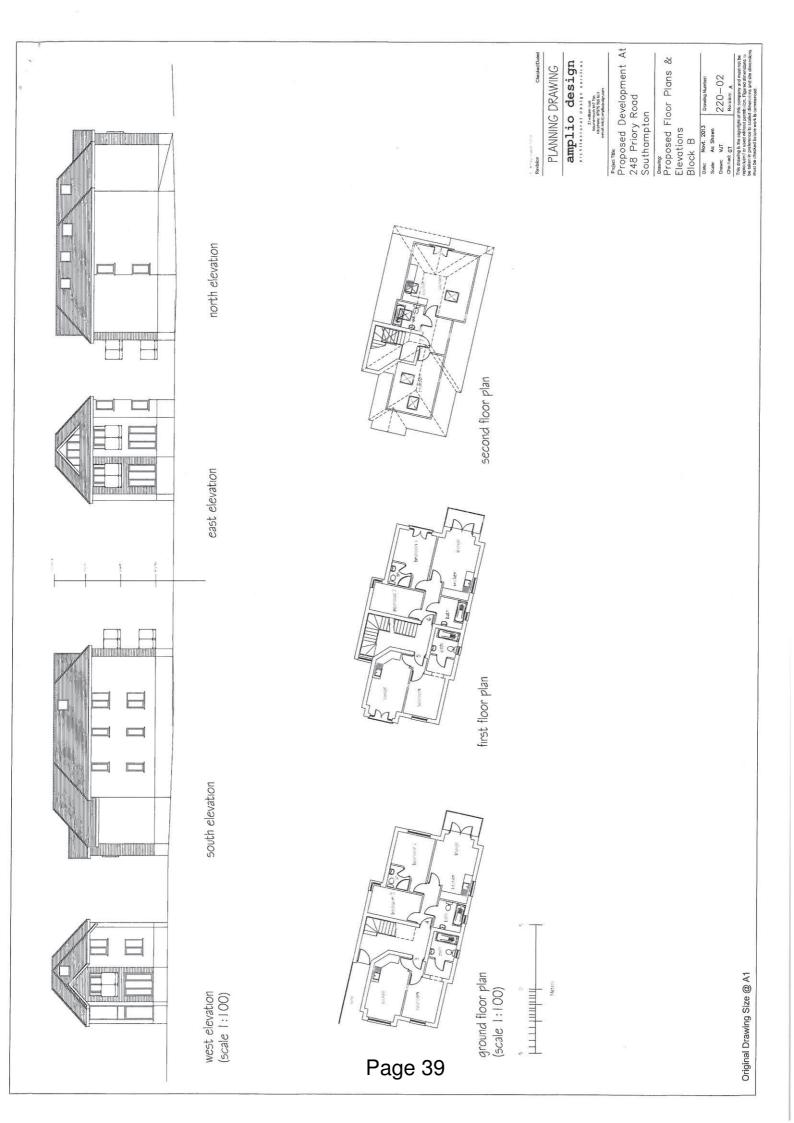
The submitted drawings show the finished floor level at 4.22m which is inconsistent with the submitted Flood Risk Assessment Ref 28953/001 Rev A which indicates that the finished floor level should be 4.4m.

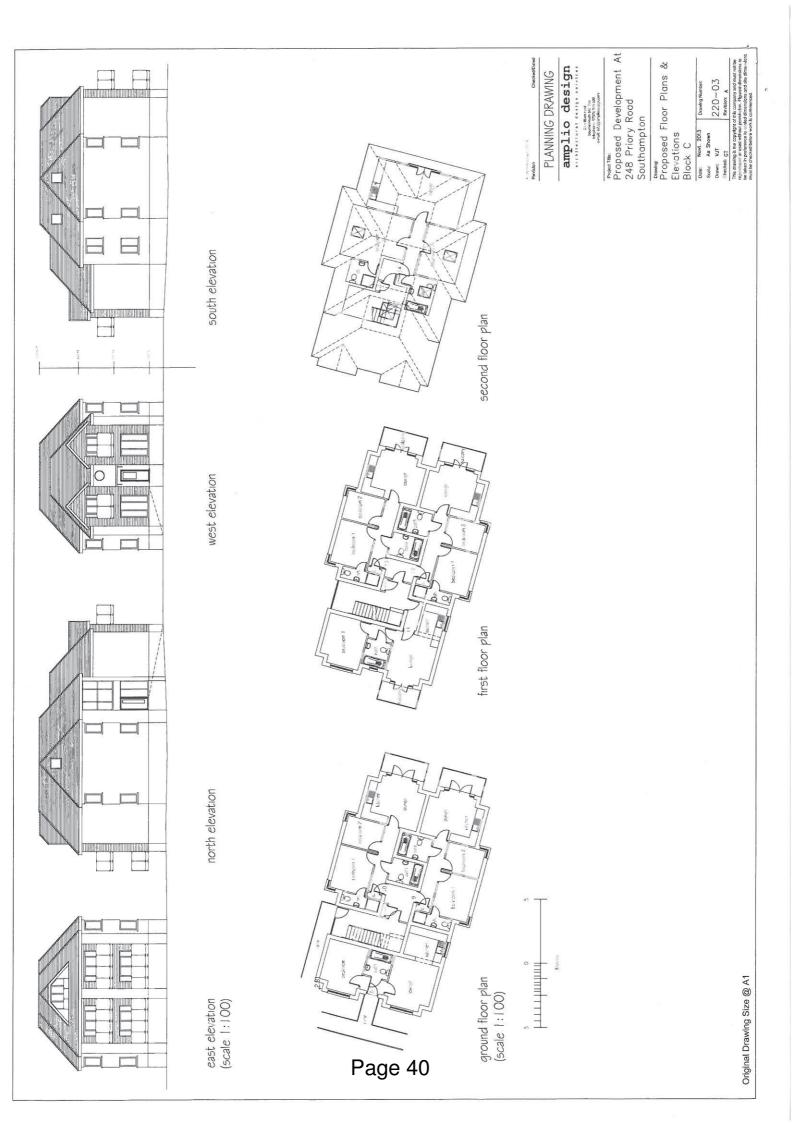
02. Community Infrastructure Liability

You are advised that, had the development been acceptable, it could be liable to pay the Community Infrastructure Levy (CIL). Please ensure that, should you chose to reapply or appeal, you assume CIL liability prior to the commencement of the development (including any demolition works) otherwise a number of consequences could arise. For further information please refer to the CIL pages on the Council's website at:









Agenda Item 6

Planning, Transport & Sustainability Division Planning and Rights of Way Panel (WEST) – 9 December 2014 Planning Application Report of the Planning and Development Manager

Application address:				
92 Thirlmere Road SO16 9FN				
Proposed development:				
Erection Of A 2 Storey, 3 X Bed Semi-Detached House				
Application	14/01515/FUL	Application type	FUL	
number				
Case officer	Joanne Hall	Public speaking	5 minutes	
		time		
Last date for	04/11/2014	Ward	Redbridge	
determination:				
Reason for Panel	Five or more letters of	Ward Councillors	Cllr McEwing	
Referral:	objection have been		Cllr Whitbread	
	received		Cllr Pope	

Applicant: Mr J Singh

Agent: D Windsor

Recommendation	Delegate to Planning and Development Manager to grant
Summary	planning permission subject to criteria listed in report.

Community Infrastructure Levy Liable	Yes
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Reason for granting Permission

The development is acceptable taking into account the policies and proposals of the Development Plan as set out below. Other material considerations have been considered and are not judged to have sufficient weight to justify a refusal of the application, and where applicable conditions have been applied in order to satisfy these matters. The scheme is therefore judged to be in accordance with Section 38(6) of the Planning and Compulsory Purchase Act 2004 and thus planning permission should therefore be granted. In reaching this decision the Local Planning Authority offered a pre-application planning service and has sought to work with the applicant in a positive and proactive manner as required by paragraphs 186-187 of the National Planning Policy Framework (2012).

Policies - SDP1, SDP5, SDP7, SDP9, H1 and H7 of the City of Southampton Local Plan Review (March 2006) and CS4, CS5, CS13. CS16, CS19, CS20 and CS25 of the Local Development Framework Core Strategy Development Plan Document (January 2010).

Appendix attached		
1	Development Plan Policies	

Recommendation in Full

1. Delegate to the Planning and Development Manager to grant planning permission subject to the completion of a S.106 Legal Agreement or a S111 agreement to secure:

i. A financial contribution of £172 per new residential unit to fund a mitigation scheme known as the Solent Disturbance Mitigation Project (SDMP).

2. In the event that the legal agreement is not completed by 25/02/2015 the Planning and Development Manager be authorised to refuse permission on the ground of failure to secure the provisions of the Section 106 or Section 111 Legal Agreement.

1.0 <u>The site and its context</u>

- 1.1 The application site consists of a piece of land previously forming the side garden of number 92 Thirlmere Road immediately adjacent to a row of 5 terraced dwellings in the Redbridge Ward of the City. The houses face and back onto pedestrian footpaths and are laid out in terraced rows of 5 or 6 at a right angle to Thirlmere Road. The site is close to Cowley Close to the east although there is not direct vehicular access. The area is characterised by two-storey dwellinghouses of a similar scale, mostly being terraced or semi-detached.
- 1.2 The site is located towards the western edge of the City close to the areas of Maybush and Wimpson. The immediate area is laid out in estate style formations with areas of green space between blocks of development.

2.0 Proposal

2.1 The proposal is to erect a two-storey 3-bedroom family house to the end of the terraced row. This would include a single storey element to the front. This would also include its own private amenity space to the rear. No parking is provided on site as there is not vehicular access route to the site, only pedestrian footpath. However, parking for the houses in Thirlmere Road is laid out on the road itself. Cycle storage is proposed to the rear of the site.

3.0 <u>Relevant Planning Policy</u>

- 3.1 The Development Plan for Southampton currently comprises the "saved" policies of the City of Southampton Local Plan Review (March 2006) and the City of Southampton Core Strategy (January 2010). The most relevant policies to these proposals are set out at *Appendix 1*.
- 3.3 The National Planning Policy Framework (NPPF) came into force on 27th March 2012 and replaces the previous set of national planning policy guidance notes and statements. The Council has reviewed the Core Strategy to ensure that it is in compliance with the NPPF and are satisfied that the vast majority of policies accord with the aims of the NPPF and therefore retain their full material weight for decision making purposes, unless otherwise indicated.

4.0 <u>Relevant Planning History</u>

- 4.1 07/00481/FUL Erection of a two storey side and a single storey front extension -Conditionally approved 16/05/2007
- 4.2 05/01258/OUT Erection of three-bed, end of terrace, two storey dwelling with detached garage Refused 03/11/2014

Reasons for refusal:

4.2.1 1 - Parking access

The proposed development fails to make appropriate provision for car parking in that it results in the use of a pedestrian route for motor vehicles to the detriment of the safety of other user of this path and the amenities of adjacent occupiers. This development would therefore prove contrary to the provisions of Policy GP1 of the City of Southampton Local Plan and Policies SDP1, SDP3, SDP4, SDP5 and SDP11 of the Proposed Modifications to the Revised Deposit Version of the Local Plan Review (June 2005).

4.2.2 2- Location of sewer

The proposed development is sited within the locality of a public foul sewer, and may fall within a 3m easement of the sewer route. The lack of sufficient information to verify the relationship of the proposed works and the actual positioning of the sewer and to enable proper consideration to be given to the impact of the proposed residential development on the infrastructure within and around the site is considered to be contrary to Policies GP1 of the City of Southampton Local Plan 1995 and the objectives of Policies SDP1, SDP21 of the City of Southampton Local Plan Review Revised Deposit Version - (as proposed to be modified) - 2005.

5.0 <u>Consultation Responses and Notification Representations</u>

5.1 Following the receipt of the planning application, a publicity exercise in line with department procedures was undertaken which included notifying adjoining and nearby landowners, and erecting a site notice on 19.09.2014. At the time of writing the report <u>8</u> representations have been received from surrounding residents. The following is a summary of the points raised:

5.2 More people coming and going

Response: It is judged that there would be significantly more activity as a result of an additional house than is typical of the area.

5.3 Parking

Response: It is judged that one additional house would have minimum impact on parking within the area.

5.4 <u>3 bedrooms is too big</u>

Response: The size, scale and massing of the property would be in-keeping with the neighbouring properties. The Council does not have minimum room size standards.

5.5 <u>Sewer</u>

Response: The sewer would need to be diverted for works to go ahead. This would be at the applicant's expense and to the satisfaction of Southern Water under licence via the Drainage Acts rather than the provisions of Planning.

5.6 Anti-social behaviour

Response: There is no evidence to that anti-social behaviour would arise as a result of the application.

5.7 Building mess and disturbance during construction

Response: Whilst this concern is understandable, disturbance due to construction works of an otherwise acceptable scheme is not a material planning consideration which can warrant refusal of an application. However, impacts can be mitigated by condition to ensure works are done at reasonable times of day.

5.8 No space for another house

Response: It is judged that the site is large enough to accommodate the proposal.

5.9 <u>Overlooking</u>

Response: The proposal meets or exceeds the minimum Council standards of the Residential Design Guide to ensure that neighbours are not adversely effected by overlooking, overshadowing and loss of light or outlook.

5.10 Greenbelt

Response: This is interpreted as 'greenfield' rather than greenbelt as Southampton does not have a greenbelt area. However, whilst the site is previously undeveloped housing provision can be provided on greenfield windfall sites.

5.11 <u>92 Thirlmere Road is up for sale</u>

Response: The role of planning is not to be involved with private rights and ownerships. Other legislative powers apply to concerns over boundaries, party wall agreements and other such civil matters.

5.12 Reduction in house value

Response: Whilst such a fear is understandable, the reduction in neighbouring house values either real or perceived is not in itself a material planning consideration.

5.13 <u>Out of character</u>

Response: It is judged that the design, scale, layout, orientation and use is inkeeping with the character of the area.

5.14 Damage to private property during construction

Response: Damage caused during works would constitute a civil matter which the planning department could not control. However, a condition can also be added to ensure that suitable access arrangements are made for construction.

5.15 Site prone to flooding

Response: No evidence has been provided to suggest that this site in particular is prone to flooding. The site is not within a flood risk zone.

5.16 Loss of view

Response: There is not right to a particular view. The role of the planning

department is to protect residential amenity not individual views.

Consultation Responses

- 5.17 **SCC Highways** The proposed development is in keeping with the existing neighbouring properties and will create minimal additional impact on the public highway and therefore I raise no objections.
- 5.18 **SCC Community Infrastructure Levy** –The development is CIL liable as the proposal creates a self-contained residential unit. The charge will be levied at £70 per sq. m on Gross Internal Area on the new unit.
- 5.19 **Southern Water** It might be possible to divert the public sewer so long as this would not result in an unacceptable loss of hydraulic capacity and the work was carried out at the developer's expense to the satisfaction of Southern Wear under the relevant statutory provisions.

Should the applicant wish to divert the apparatus:

- 1. The 225mm diameter sewer requires a clearance of 3 metres either side of the public sewer to protect it from construction works and allow for future access for maintenance
- 2. No development or new tree planting should be located within 3 metres either side of the centreline of the public sewer
- 3. None soakaways should be located within 5 metres of a public sewer
- 4. All other existing infrastructure should be protected during the course of the construction works.

Due to changes in legislation regarding future ownership of sewers it is possible that a sewer now deemed to be public could be crossing the property. Therefore should any sewer be found during construction works, an investigation of the sewer will be required to ascertain its condition, number of properties served and potential means of access before further works commence not site.

Request condition that further information on the measures that will be undertaken to divert the sewer prior to commencement. Southern Water also require a formal application to connect to the sewer.

5.20 **Cllr McEwing -** I have no problem with this providing it fits in with the local area as previously 1 off fits in this road.

6.0 Planning Consideration Key Issues

6.1 The key issues for consideration in the determination of this planning application are: the principle of the development; design and character; residential amenity; highway safety and parking and; the drainage and sewer system.

6.2 Principle of Development

6.2.1 The principle of developing the land for residential purposes is acceptable given the residential nature of the area. The housing density of the site is low with 33 dwellings per hectare which is acceptable in this location (Band 2 in the Public Transportation Accessibility Level map) under CS5 allowing density of between 30-50 dph. Policy CS16 demonstrates the need for family housing and H1 allows for windfall sites to be developed.

6.3 Design and character

- 6.3.1 The property has been designed to match the existing properties within the terrace. Whilst the site plan shows that the other properties have only small porches, many of these have been extended in the area over time. Sloping roofs have replaced the original flat roofs in places. Therefore the single storey element to the front is in-keeping with other sites. The materials should match those of the existing terrace and an appropriate condition should be added to secure this.
- 6.3.2 The plot is large enough to accommodate the size of the structure without having a detrimental effect on the area. There are two 5 and two 6 property terraced rows in the immediate area, laid out at right-angles to the road. The scheme is sympathetic to the spatial characteristics of the estate.

6.4 <u>Residential amenity</u>

- 6.4.1 The site is large enough to accommodate the property and sufficient garden space in line with the RDG minimum standard of 50sqm for a terraced property. The actual amount of private rear garden space would be around 130sqm not including the side and front garden areas. Bin and cycle storage locations have been indicated to the front and rear. Details need to be arranged prior to commencement.
- 6.4.2 There are no side windows in the property so there would not be an interlocking issues between the property and properties to the east in Cowley Close, the closest being no. 46. There is around 8m between the two properties. The scheme complies with the back-to-back distances of the RDG (21m between 2 storey houses) with both the property to the front (no. 122) and to the rear (no. 82). There is around 20m between the windows of the property and no. 44 Cowley Close. Based on the above information, it is judged that the proposed dwelling would be sufficient distance from all the neighbouring properties to maintain satisfactory outlook and avoid overshadowing and privacy issues.

6.5 <u>Highway safety and parking</u>

6.5.1 The Highways team have indicated that the property would have minimal additional impact on the public highway. Parking is available on Thirlmere Road as well as other nearby roads. Some of the properties at the end of the terraces towards to road have their own garages. It is judged that there would be no highway safety or amenity issues as a result of a limited increase in potential vehicle traffic.

6.6 Drainage and sewer system

6.6.1 A previous application in 2005 was refused partly due to the sewer system below the site. Whilst this has been taken into consideration in determining this application, Southern Water has been consulted as a statutory consultee and have advised that the sewer would need to be redirected to accommodate the building but if it is done to their satisfaction, they would not object to the proposed scheme. They have also advised that the surface water should not run off into the public sewer. Details of adequate surface water drainage methods would need to secured prior to the commencement of works and agreed by the Local Planning Authority in consultation with Southern Water. The applicant is advised to speak with Southern Water as the earliest opportunity as the works would not be able to go ahead without the diversion of the sewer having first been undertaken.

6.7 Note: Sustainability

6.7.1 All new build properties must achieve Code for Sustainable Homes Level 4. A condition should be added to ensure that the building can achieve the correct code level and to ensure it is constructed as such.

6.8 Note: Solent Disturbance Mitigation Project

- 6.8.1 The Conservation of Habitats and Species Regulations 2010 (as amended) provides statutory protection for designated sites, known collectively as Natura 2000, including Special Areas of Conservation (SAC) and Special Protection Areas (SPA). This legislation requires competent authorities, in this case the Local Planning Authority, to ensure that plans or projects, either on their own or in combination with other plans or projects, do not result in adverse effects on these designated sites. The Solent coastline supports a number of Natura 2000 sites including the Solent and Southampton Water SPA, designated principally for birds, and the Solent Maritime SAC, designated principally for habitats. Research undertaken across south Hampshire has indicated that current levels of recreational activity are having significant adverse effects on certain bird species for which the sites are designated. A mitigation scheme, known as the Solent Disturbance Mitigation Project (SDMP), requiring a financial contribution of £172 per unit has been adopted. The money collected from this project will be used to fund measures designed to reduce the impacts of recreational activity.
- 6.8.2 This application has not yet complied with the requirements of the SDMP in order to meet the requirements of the Conservation of Habitats and Species Regulations 2010 (as amended). Therefore it is recommended that the application is delegated to the Planning and Development Manager to grant planning permission subject to the completion of a S.106 Legal Agreement or a S111 agreement to secure the SDMP contribution.

7.0 <u>Summary</u>

7.1 Overall, it is judged that the new property would be in-keeping with the character of the area in terms of its design, size and orientation. The above report demonstrates that the property would not breach the Council's Residential Design Guide standards which ensure adequate residential amenity to both new occupiers and existing neighbours. The scheme would not have an adverse impact on parking or the highway.

8.0 <u>Conclusion</u>

8.1 The application is recommended for approval subject to conditions

Local Government (Access to Information) Act 1985 Documents used in the preparation of this report Background Papers

1. (a), (b), (c), (d), 2. (b), (d), 4. (f), 6. (c), 7. (a).

JOAHAL for 09/12/2014 PROW Panel

PLANNING CONDITIONS for 14/01515/FUL

01. APPROVAL CONDITION - Full Permission Timing Condition - Physical works The development works hereby permitted shall begin no later than three years from the date on which this planning permission was granted.

Reason:

To comply with Section 91 of the Town and Country Planning Act 1990 (as amended).

02. APPROVAL CONDITION - Approved Plans

The development hereby permitted shall be carried out in accordance with the approved plans listed in the schedule attached below, unless otherwise agreed in writing with the Local Planning Authority.

Reason:

For the avoidance of doubt and in the interests of proper planning.

03. APPROVAL CONDITION - Details of building materials to be used [Pre-Commencement Condition]

Notwithstanding the information shown on the approved drawings and application form no development works shall be carried out unless and until a written schedule of external materials and finishes has been submitted to and approved in writing by the Local Planning Authority. Development shall be implemented only in accordance with the agreed details. These shall include full details of the manufacturers, types and colours of the external materials to be used for external walls, windows, doors and the roof of the proposed buildings. It is the Local Planning Authority's practice to review all such materials on site. The developer should have regard to the context of the site in terms of surrounding building materials and should be able to demonstrate why such materials have been chosen and why alternatives were discounted. If necessary this should include presenting alternatives on site.

Reason:

To enable the Local Planning Authority to control the development in detail in the interests of amenity by endeavouring to achieve a building of visual quality.

04. APPROVAL CONDITION - No other windows or doors other than approved in first floor side elevation [Performance Condition]

Unless the Local Planning Authority agree otherwise in writing and notwithstanding the provisions of the Town and Country Planning (General Permitted Development) Order 1995 (or any order amending, revoking or re-enacting that Order) in relation to the development hereby permitted, no alternative or additional windows (including roof

windows or dormer windows), doors or other openings shall be constructed on the eastern first floor side elevation without the prior written consent of the Local Planning Authority.

Reason:

To protect the amenity and privacy of the adjacent property.

05. APPROVAL CONDITION - Boundary fence [Pre-Occupation Condition]

Before occupation of the development hereby approved, details of the design and specifications of the boundary treatment of the site shall be submitted to and approved in writing by the Local Planning Authority. The agreed boundary enclosure details shall be subsequently erected prior to the occupation of any of the units provided under this permission and such boundary treatment shall thereafter be retained and maintained to the boundaries of the site.

Reason:

In the interests of the visual amenities of the area and to protect the amenities and privacy of the occupiers of adjoining property.

06. APPROVAL CONDITION - Construction traffic access/ egress arrangements (Pre-Commencement Condition)

Prior to works commencing on the site details of the means of access for construction (and demolition) of the structures on the site shall be submitted to and agreed with the Local Planning Authority. Such details shall indicate any areas of equipment and material storage during the work period and any measures to limit the possible nuisance effects on surrounding and neighbouring residential properties.

Reason:

In order to protect the residential amenity of nearby properties.

07. APPROVAL CONDITION - Code for Sustainable Homes [Pre-Commencement Condition]

Before the development commences, written documentary evidence demonstrating that the development will achieve at minimum Level 4 of the Code for Sustainable Homes in the form of a design stage assessment, shall be submitted to the Local Planning Authority for its approval, unless an otherwise agreed timeframe is agreed in writing by the LPA.

Reason:

To ensure the development minimises its overall demand for resources and to demonstrate compliance with policy CS20 of the Local Development Framework Core Strategy Development Plan Document Adopted Version (January 2010).

08. APPROVAL CONDITION - Code for Sustainable Homes [Performance Condition]

Within 6 months of any part of the development first becoming occupied, written documentary evidence proving that the development has achieved at minimum Level 4 of the Code for Sustainable Homes in the form of post construction assessment and certificate as issued by a legitimate Code for Sustainable Homes certification body, shall be submitted to the Local Planning Authority for its approval.

Reason:

To ensure the development has minimised its overall demand for resources and to demonstrate compliance with policy CS20 of the Local Development Framework Core Strategy Development Plan Document Adopted Version (January 2010).

09. APPROVAL CONDITION - No water discharge into foul sewer [Performance Condition]

No surface water shall be discharged into the public foul sewer.

Reason:

To ensure that the proposed development is satisfactorily drained and to reduce the risk of flooding downstream.

10. APPROVAL CONDITION - Storage / Removal of Refuse Material [Pre-Occupation Condition]

Before the building is first occupied full details of facilities to be provided for the storage and removal of refuse from the premises together with the provision of suitable bins accessible with a level approach shall be submitted to and approved in writing by the Local Planning Authority. The facilities shall include accommodation and the provision of separate bins for the separation of waste to enable recycling. The approved refuse and recycling storage shall be retained whilst the building is used for residential purposes.

Reason:

In the interests of visual amenity, the amenities of future occupiers of the development and the amenities of occupiers of nearby properties.

11. APPROVAL CONDITION - Cycle parking [Pre-Occupation Condition]

Prior to the first occupation of the development details and plans of the covered, enclosed and secure bicycle storage for at least 1 bicycle shall be submitted to and approved in writing by the Local Planning Authority. The storage area shall thereafter be used for the purposes for which it is provided.

Reason:

To encourage cycling as an alternative form of transport.

12. APPROVAL CONDITION - Hours of work for Demolition / Clearance / Construction [Performance Condition]

All works relating to the demolition, clearance and construction of the development hereby granted shall only take place between the hours of;

Monday to Friday 08:00 hours to 18:00 hours (8.00am to 6.00pm)

Saturdays 09:00 hours to 13:00 hours (9.00am to 1.00pm)

And at no time on Sundays and recognised public holidays.

Any works outside the permitted hours shall be confined to the internal preparations of the buildings without audible noise from outside the building, unless otherwise agreed in writing by the Local Planning Authority.

Reason:

To protect the amenities of the occupiers of existing nearby residential properties.

Note to applicant - Public Sewer diversion and connection

The developer must agree with Southern Water the measures which will be undertaken to Divert/protect the public sewers prior to the commencement of the development in order to safeguard the public sewer.

A formal application for connection to the public sewerage system is also required in order to service this development.

Please contact Southern Water, Southern House, Sparrowgrove, Otterborne, Hampshire, SO21 2SW (tel. 0330 303 0119) or www.southernwater.co.uk.

Note to Applicant - Community Infrastructure Liability (Approval)

You are advised that the development appears liable to pay the Community Infrastructure Levy (CIL). Please ensure that you assume CIL liability prior to the commencement of the development (including any demolition works) otherwise a number of consequences could arise. For further information please refer to the CIL pages on the Council's website at: http://www.southampton.gov.uk/s-environment/policy/community-infrastructure-levy-guidance.aspx or contact the Council's CIL Officer.

Note to Applicant - Pre-Commencement Conditions

Your attention is drawn to the pre-commencement conditions above which require the full terms of the condition to be satisfied before development commences. In order to discharge these conditions you are advised that a formal application for condition discharge is required. You should allow approximately 8 weeks, following validation, for a decision to be made on such an application. If the Decision Notice includes a contaminated land condition you should contact the Council's Environmental Health Department, and allow sufficient time in the process to resolve any issues prior to the commences without the conditions having been formally discharged by the Council in writing, any development taking place will be unauthorised in planning terms and this may invalidate the Planning Permission issued. Furthermore this may result in the Council taking enforcement action against the unauthorised development. If you are in any doubt please contact the Council's Development Management Service.

Note to Applicant - Performance Conditions

Your attention is drawn to the performance conditions above which relate to the development approved in perpetuity. Such conditions are designed to run for the whole life of the development and are therefore not suitable to be sought for discharge. If you are in any doubt please contact the Council's Development Control Service.

POLICY CONTEXT

Core Strategy - (January 2010)

CS4 CS5 CS13 CS16 CS19 CS20	Housing Delivery Housing Density Fundamentals of Design Housing Mix and Type Car & Cycle Parking Tackling and Adapting to Climate Change
CS25	The Delivery of Infrastructure and Developer Contributions

City of Southampton Local Plan Review - (March 2006)

SDP1	Quality of Development
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SDP5	Parking
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- SDP7 Urban Design Context
- SDP9 Scale, Massing & Appearance
- H1 Housing Supply
- H7 The Residential Environment

Supplementary Planning Guidance

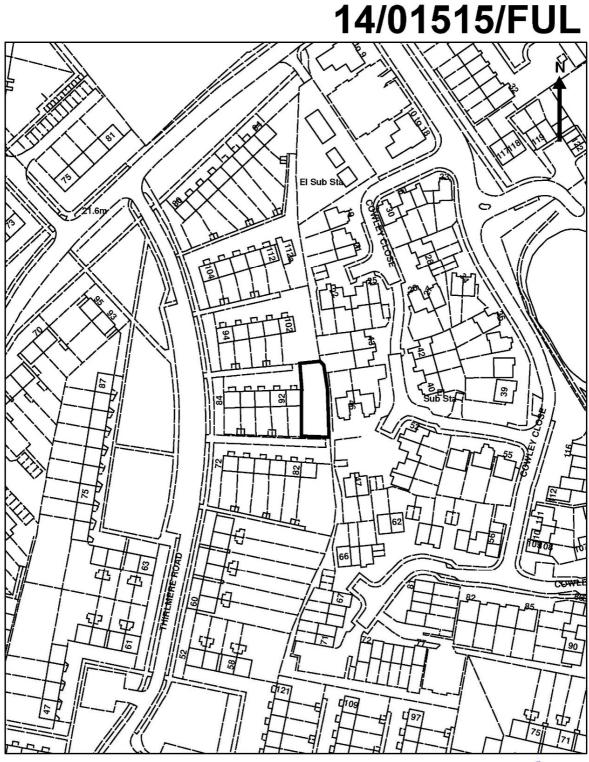
Residential Design Guide (Approved - September 2006)

Parking Standards SPD (September 2011)

Other Relevant Guidance

The National Planning Policy Framework 2012

The Southampton Community Infrastructure Levy Charging Schedule (September 2013)



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